1 S	Staggered	protection:	a study	of the	dynamic	effects of	protected	areas
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8 Abstract

9 Previous estimates of the effect of the creation of protected areas (PAs) on natural conservation are biased by staggered protection and confounder environmental policies. We address these 10 biases by employing a cohort-time refined estimator using Amazon Basin data from 2003 to 11 12 2020. We also uncover policy-relevant dynamic patterns that remained hidden in previous 13 papers' aggregate effects. Our findings show that PAs' effects on deforestation and fires were biased in at least 50% by staggered protection. Failure to control for confounder policies 14 deflated the effect on deforestation in 13%, and inflated the effects on fires in 16%. We also 15 16 observe a rise in deforestation two years before protection, an evidence of forward-looking 17 behaviour. Moreover, PAs' effects increased with ageing, suggesting that enforcement is subject 18 to learning. Effects were heterogeneous, with both moderately and severely restricted PAs 19 mitigating fires, but only the severely restricted mitigating deforestation. The effects of 20 conservation unit PAs managed by national or subnational governments were mixed, whereas indigenous land PAs successfully curbed deforestation and fires. No type of PA could diminish 21 artisanal goldmining, a highly environmentally detrimental activity. PAs' effects were also 22 23 showed to be driven by the mechanisms of reduced indigenous migration and low market 24 integration perpetuation. Therefore, with dynamic and heterogeneous effects, PA creation 25 should leverage the strengths of different government levels and PA types, while simultaneously 26 anticipating forward-looking reactions. There is also need to intensify the enforcement of 27 goldmining prohibitions inside PAs.

Keywords: differences-in-differences, staggered treatment, event study, matching, protectedareas, deforestation.

30 JEL Codes: C21, Q58.

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31 1 Introduction

32 Protected areas (PAs) have been repeatedly attested to be effective in conserving natural capital, especially highly ecologically valuable ecosystems such as forests and wetlands (Sze et al., 33 34 2022, Shi et al., 2020, Herrera et al., 2019, Wendland et al., 2015, Barnes et al., 2023). They 35 have been shown to avoid deforestation, fires, and related carbon emissions, to increase bird 36 diversity, and to reduce poverty (Barnes et al., 2023, Sims, 2010, Ferraro and Hanauer, 2014). 37 The extension of protected land has expanded globally by 92% since the 1990s, now embracing 38 15.4% of Earth's land (Kuempel et al., 2018, Persson et al., 2021). Despite the abundance of PA 39 studies, there are two reasons why new investigations are needed. Firstly, from the policy 40 planning perspective, whether the cost of protection, measured as forgone income from primary 41 activities, is outweighed by ecological benefit, is an empirical question which is highly 42 dependent on local and time-variant factors (Persson et al., 2021, Lima and Peralta, 2017).

43 Secondly, the methods so far adopted in the estimation of protected areas' (PAs') effect are 44 biased by staggered creation of PAs over time (across multiple cohorts) and by unobservable 45 drivers of PAs' effectiveness. What may lead to a distorted allocation of public funds for such policy and competing policies. Most studies seek to mitigate only the bias from non-random 46 47 selection of sites for protection by relying on matching on observable covariates (Arriagada et 48 al., 2016). This approach does not effectively address biases arising from influential non-49 observables. Factors, such as concomitant changes in environmental policy, or local 50 characteristics, are not adequately accounted for. This is particularly relevant given that 51 enforcement of deforestation prohibitions not coinciding with PAs has intensified from 2004 to 52 2014 in our region of study, the Amazon Basin (Assunção et al., 2020, Hargrave and Kis-Katos, 53 2013, Börner et al., 2015). One potential solution is to explore, after matching, ("within") 54 variation across time with a differences-and-differences (DiD) approach, thus avoiding 55 unobservable geographical variation sources and explicitly controlling for observed policy changes. This approach, which is rarely adopted (exceptions being Shi et al. 2020 and Keles et 56 57 al., 2023), is limited by a second source of bias, the "negative weights" attached automatically 58 to PA cohorts by standard DiD estimators, which aggregate all cohorts together, irrespective of their potentially heterogeneous effects (Goodman-Bacon, 2021, Callaway and Sant'Anna, 59 2021). Consequently, the causal interpretation of the treatment effect parameter may be 60 61 compromised.

To address the aforementioned inaccuracies, this paper proposes a new methodological procedure to estimate the effect of PAs. It consists in, after the commonly adopted matching approach, applying Callaway and Sant'Anna's (2021) cohort-refined DiD estimator to unveil, with an event study, cohorts violating the parallel trends assumption. By removing these cohorts (hereafter also called "groups"), the aggregate treatment effect estimate obtained is both causal and accurate. By incorporating event study and cohort-refined DiD estimation to analysis, we innovatively expand the toolbox of PAs' effect identification. Furthermore, the challenge of measuring non-PA anti-deforestation policy efforts is addressed by leveraging publicly available proxies. At last, protection performance is measured in terms of two types of forest disturbance, deforestation and fires, the latter a source of forest degradation, and also in terms of a highly damaging form of natural resource exploitation, artisanal goldmining, which is generally illegal.

74 Research has so far largely overlooked the dynamic nature of protection's effect, especially 75 delays and anticipations of changes in outcomes relative to the beginning of protection. This 76 important dimension is pioneeringly made visible in this study by introducing a novel 77 econometric technique that enables the consideration of non-immediate effects in the planning 78 of PAs. This aspect holds great importance as the mere creation of PAs alone is insufficient to 79 ensure effectiveness. Systematic enforcement, including on-field patrolling, is needed (Afrivie 80 et al., 2021, Kuempel et al., 2018, Geldman et al., 2015). The performance of enforcement is 81 dynamic for being contingent on several factors, such as (i) the underlying drivers of the 82 decision to pursue forbidden activities, including deforestation and burning, such as agricultural 83 prices (Assunção et al., 2015, Hargrave and Kis-Katos, 2013), (ii) the enforcement budget available (Kuempel et al., 2018, Jachman, 2008, Silva et al., 2019), and (iii) the process of 84 85 learning how to enforce protection in the particular social-biophysical context of each PA (Geldman et al. 2015, Afrivie et al., 2021, Kuempel et al., 2018). 86

Therefore, despite being so far presented as instantaneous by econometric studies, protection's effect is dynamic as both the threats facing PAs and the capacity to withstand them oscillate over time and may affect different cohorts differently. The knowledge about this dynamics, which is available in scattered form across PA studies not necessarily relying on econometrics, is used for the first time in this paper to inform estimation and interpretation of protection's effect.

93 Our findings reveal significant biases arising from (i) unobservable heterogeneity not addressed 94 by matching, which deflated effect on deforestation in 73%, (ii) staggered protection, which at 95 least halved the effect on both deforestation and fires, (iii) non-parallel trends, whose biases 96 ranged from a 39% deflation to a 11% inflation and (iv) concurrent policy changes, which 97 deflated the effect on deforestation in 13% and inflated the effect on fires in 16%. After 98 removing these biases, protection proved doubtlessly effective towards deforestation and fires, 99 but ineffective towards artisanal goldmining. Additionally, it was particularly noteworthy the 100 strong evidence of an increase in deforestation occurring two years before PA creation, which is consistent with forward-looking behaviour by illegal deforesters. These agents, anticipating that 101 102 the probability of being sanctioned for illegal deforestation will rise in the post-protection period, "rush" to deforest in the pre-protection period (a behaviour evidenced by Temudo, 2012,and Pedlowsky et al., 1999).

105 Additionally, we observed heterogeneous effects across PA types, both aggregating or not 106 across cohorts. Conservation units, which are managed either by national or subnational 107 governments and do not necessarily ban farming, experienced more deforestation than 108 unprotected land in six years of the pre-protection period, including the aforementioned rise two 109 years before protection. Such type of event occurred only once in indigenous lands, whose 110 utilisation is constrained to traditional peoples' practices. Importantly, the event arose 111 approximately when the lengthy process of indigenous lands' creation generally starts and was 112 reverted in the subsequent year to a deforestation level below that of unprotected lands. Which 113 may be another evidence of forward-looking behaviour, with an initial forest rush aborted after 114 learning that governmental presence had already increased locally. Consistently with the 115 specific dynamic patterns of the different PA types, only indigenous lands presented an 116 unambiguously aggregate negative impact on deforestation. These lands also inhibited fires, 117 which was also true for conservation units, except for subnational ones, where fires were more 118 frequent than in unprotected land. Severely restrictive protected areas were more effective in 119 avoiding the two types of forest disturbance. No type of PA could avoid artisanal goldmining. A 120 final dynamic pattern worth mentioning is the gradual intensification of the inhibition of 121 deforestation and fire, across PA's lifetime, confirming that enforcement is subject to gains 122 from learning.

123 We fill another important gap in the empirical literature, the silence about the mechanisms 124 driving the PAs' effects detected. By relying on demographic and agricultural censuses, two 125 mechanisms are tested, the first consisting in the hypothesis that when a PA is created, social 126 groups whom traditionally conserve forests become more likely to immigrate to the location and 127 less likely to emigrate from it. PAs, thus, by increasing the share, in local population, of 128 individuals with high propensity to conserve forests, turn out to be effective. We look, with 129 demographic censuses data, specifically to native-born Amazonians and to indigenous peoples, 130 but also to all-groups migration flows. The second mechanism is the feedback between PA 131 creation and integration of agriculture to markets, which is hypothesised as negative, since 132 protection constraints agricultural scale, diminishing integration⁵. The latter, for its turn, if low, 133 leads to a small return from deforestation and burning, which are then less frequently pursued, 134 what explains PAs' effectiveness. This hypothesis is tested with agricultural censuses data and, 135 similarly as the first one, it found support on data, albeit for only half of the Amazonian states.

⁵ Statistical evidence that landholding size and cattle heads, which are proxies of agricultural scale, affect integration are provided by Haile et al., (2022) and Davidova et al., (2006).

Our research thus makes significant contributions to the literature evaluating the impact of PAs 136 (e.g., Pfaff et al., 2015, Herrera et al., 2019, Wendland et al., 2015, Shi et al., 2020, Keles et al., 137 138 2023). We address critical sources of bias that have not been comprehensively considered in 139 previous studies measuring PAs' effects. Specifically, we update the standard methodology with 140 recent discoveries about the inaccuracies introduced by a homogeneous aggregation of 141 heterogeneous treatment cohorts (Goodman-Bacon, 2021, Roth, 2022, Callaway and Sant'Anna, 142 2021). The resort to Callaway and Sant'Anna's (2021) cohort-refined estimator not only 143 mitigate biases, but also reveals dynamic patterns that were hidden in the aggregate effects 144 reported by previous studies. These patterns are both consistent with a forward-looking model 145 of deforesters' behaviour we developed and highly relevant for planning PAs' implementation. 146 They shed light on the evolution of protection's influence on deforestation. To the best of our 147 knowledge, no other research has empirically investigated delays and anticipations associated with the creation of PAs⁶. 148

149 The next section summarizes extant knowledge about the dynamics of protection's effect, 150 presenting a theoretical model demonstrating that forward-looking behaviour is a 151 microfoundation of protection's effect dynamics. Methods follow and results are then presented. 152 They are confronted with previous studies in the discussion section. A short conclusion section 153 closes the paper.

154 2 Literature and theory

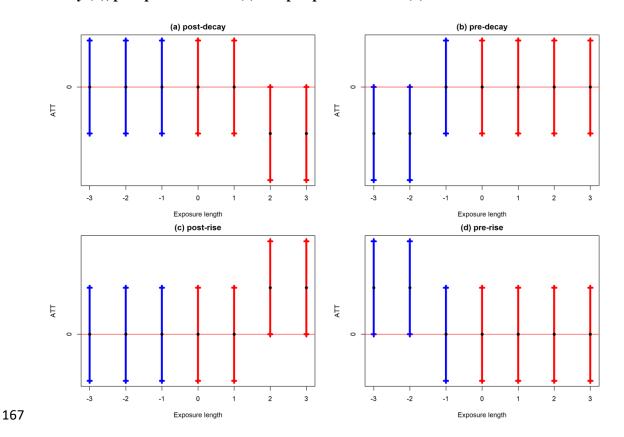
In this section we stablish the empirical and theoretical foundations of the dynamics of PAs' effects. We start with a taxonomy of dynamics and demonstrate its theoretical consistency with a forward-looking behaviour model. Then evidence on effects' dynamics collected by previous studies is presented.

159 2.1 Theory

160 The available knowledge about the temporal patterns of protections' effect may be summarized 161 into four types of dynamics, combining two dimensions, namely: (1) timing relative to 162 protection outset, i.e., either (1.a) pre-protection or (1.b) post-protection and, (2) direction of 163 effect, which is either (2.a) positive or (2.b) negative (figure 1).

⁶ Despite, perhaps, Keles et al. (2023), but with the important difference that authors' treatment is not the creation of PAs, but their downgrading, downsizing or degazettement.

Figure 1 Four types of dynamic effects, post-protection decay (a), pre-protection
decay (b), post-protection rise (c) and pre-protection rise (d).



168 The four types of dynamics are consistent with basic economics. To demonstrate that, we now 169 present and simulate a theoretical model whose main microfoundation is forward-looking expectations formed by the representative resource-extracting household. For simplicity, we 170 171 focus on one type of extraction - or, more precisely, suppression of - forest resources, deforestation, since the other forms considered in the paper, fires and mining, are associated 172 173 with deforestation⁷. The model is essentially one of intertemporal consumption decision in which households' savings can be only accumulated in the form of land. Following the classical 174 175 Ricardian analysis, land is available in different qualities, or "grades", which differ in the gross 176 per-hectare return yielded.

177 Owned land can be only expanded via deforestation and for this a right to deforest must be purchased by the current market price. This is the first component of deforestation's cost, which 178 179 is referred to as "endogenous price". Its main function is introducing (perfect) competition for 180 land in the model, thus leading to the equalisation of net return across different land grades (another crucial foundation of Ricardos' analysis; Blaug, 1997). The second component, 181 182 referred to as "exogenous price", is policy-based, corresponding to the expected sanction the household is continuously exposed to, due to legal and illegal deforestation rights exchanged in 183 184 the market. More precisely, rights are issued either officially by government, or illegally, by 185 pioneer land grabbers and both are purchased by the household.

186 Creation of PAs is understood strictly as an increase in the exogenous price of low-quality land,187 since, in practice, it consists in a (permanent and local) rise of expected sanction on illegal

⁷ What is evidenced, for the case of fires, by Aragão and Shimabukuro (2010), with a 81% rate of increased deforestation pixel also exhibiting increased fire frequency. For the case mining, see Asner and Tupayachi (2017).

resource appropriation, which generally takes place where agriculture is less profitable. Theassumptions here presented are formalised in what follows.

190 <u>2.1.1 Assumptions</u>

191 The representative household (HH) maximises the instantaneous CRRA utility function below, 192 with c_t denoting contemporaneous consumption and η the relative risk aversion coefficient ($\eta >$ 193 0).

194
$$u(C_t) = \frac{C_t^{(1-\eta)}}{1-\eta}$$

Assuming land is classified in i = 1, 2, ..., N grades of quality, the budget constraint has, on the income side, the net return from investment on land, $\pi(A_{i,t})$. Expenditures comprise consumption and deforestation cost. The latter unfolds into the endogenous market-based price, $p_{i,t}$, and into the exogenous policy-based price, m_{it} . That is:

199
$$\sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} + C_t = \sum_{i=1}^{N} \pi_i (A_{i,t})$$

200 The net return function is quadratic with a single interior maximum, "Amax":

201
$$\pi_i(A_{i,t}) = \delta_i\left(Amax.A_{i,t} - \frac{A_{i,t}^2}{2}\right), i = 1, ..., N$$

202 The larger net return yielded by land of higher quality is captured with a greater δ_i . Deforested 203 land is accumulated, growing with deforestation and, for simplicity, is not subject to 204 depreciation:

205
$$A_{i,t} = A_{i,t-1} + D_{i,t-1}, i = 1, ..., N$$

206 Compiling all expressions and equations, the HH problem is:

207
$$\max_{\{C_t, \{D_{i,t}, A_{i,t}\}, i=1, \dots, N\}} E_0 \left\{ \sum_{t=0}^{\infty} \beta^t \left[\frac{C_t^{1-\eta}}{1-\eta} + \sum_{i=1}^N \lambda_{i,t} \left(A_{i,t-1} + D_{i,t-1} - A_{i,t} \right) \right] \right\}$$

208
$$+ \lambda_{BC,t} \left[\sum_{i=1}^{N} \pi_i (A_{i,t}) - \sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} - C_t \right] \right]$$

The representative issuer of deforestation rights must incur a cost of taking control of land,
which involves building of (unpaved or paved) roads and minimal infrastructure. It maximises
profit in a perfectly competitive market for rights:

212
$$Max_{\{D_{i,t}^{S}\}} \{p_{i,t} D_{i,t}^{S} - C(D_{i,t}^{S})\}$$

213 Total cost is assumed as cubic, as standard in microeconomics and, consequently, marginal cost

is quadratic. The rights' market clearing condition, which determines the endogenous price, is:

215
$$D_{i,t}^{S}(p_{i,t}) = D_{i,t}$$

216 <u>2.1.2 Simulations</u>

The steady state of the model was calibrated to a set of parameters meant to be as general as possible – data sources are found in appendix 4, which also contains the equations of the dynamic system. For simplicity, only two land grades were assumed, low quality or i = L, and high quality or i = H. The model's internal consistency was evaluated by conceiving the exogenous price components as stochastic shocks unexpected to the household. A nearnegligible correlation between the shocks m_L and m_H, of 0.1%, was assumed. Besides the confirmation of consistency, relevant responses to the shocks were observed, namely:

Deforestation of a specific land grade responded negatively to the exogenous component of
 its own price and positively to the exogenous component of the other grade's price (land
 grades were substitutes);

The endogenous component of deforestation price worked as a self-correction mechanism
 decreasing after a positive shock to the exogenous component, thus re-stablishing the long run equilibrium;

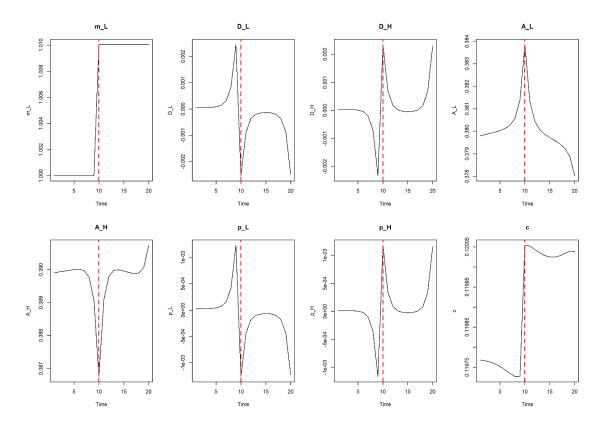
Consumption increased with a positive shock to the exogenous price component, which is in accordance with the "return-on-savings" mechanism behind intertemporal consumption choice (i.e., with an unexpected fall in the return of assets, it becomes less attractive to save).

234 Now, to simulate PA creation, it was introduced a shock to low-quality land that was both fully 235 expected and durable, lasting from half of the period on, i.e., on t = 10 since a time horizon of 236 twenty instants was assumed (Figure 2). The exogenous price of high-quality land was kept 237 unchanged. The forest rush effect was doubtless. It was followed by a three-stage trajectory, 238 which started with a smooth increase, proceeding to stagnation and then ending with smooth 239 decrease. At the end, deforestation inside PAs was smaller, uncovering a post-decay effect. 240 Importantly, high-quality-land-deforestation followed the exactly opposite trajectory, what is 241 another indication that crowding-out of deforestation is a potential side-effect of PA creation. 242 Consumption fell gradually before the shock, attesting that consumption smoothing was at play, 243 rising sharply afterwards, again because of the decreased return-on-savings. Interestingly, a 244 slightly larger consumption level was achieved. The reason for this is that, without capital 245 accumulation, only land accumulation, savings are fully converted in land. The forest rush, by 246 prematurely increasing deforestation, expanded land, what increased future income, enabling 247 consumption to increase. The endogenous price of low-quality land followed own deforestation, 248 which is expected as it was demand for deforestation that responded to the shock (and not 249 supply of deforestation shocks).

The two dynamic effects lacking, pre-fall and post-rise, were also generated by the model, but with an expected shock on exogenous price of high-quality land. The reasons were analogously the same as in the shock to low-quality land price. The former was due to the rush to deforest outside PAs, which meant allocating HH budget with priority to such locations, with not much resources left for deforesting inside. Now post-rise occurred as substitution of high-quality for low-quality land deforestation - the two can be also observed in Figure 2, by mentally switching all variables indexes from "L" to "H" and vice-versa.

Figure 2

Perfect foresight simulation, low-quality land exogenous price (m_L) shocked at t = 10



260

261 **2.2** Evidence

262 <u>2.2.1 PAs' effects dynamics</u>

263 Besides theoretically sound, the four types of effect dynamics have also being observed by 264 previous investigations about the process through which protected areas inhibit detrimental 265 resource extraction. Starting with a negative post-protection effect means the absence of effect 266 in the first year of protection and the presence of a negative effect in subsequent years. This 267 dynamic type could be attributed to the gradual improvement of PA enforcement, as staff takes 268 time to learn how to optimise patrolling in the specific set of biophysical and social conditions 269 faced, what, according to Geldman et al. (2015), is in line with management theory (see also 270 Afrivie et al., 2021). Also, PAs performance was found to improve over time (Geldman et al., 2015, Paiva et al., 2015). Resource extractors may take advantage of these initial enforcement 271 272 caveats to keep their activity.

A post-protection rise in deforestation may result from relatively weaker enforcement inside rather than outside protected areas, which pushes deforestation towards PAs, as shown by the theoretical model. This dynamics is even more likely if the budget invested in PAs is mainly used for their establishment (e.g., to indemnify expropriations), whereas the budget invested outside of PAs flows mainly to enforcement (Kuempel et al., 2018, Nolte et al., 2013). Moreover, budget managers may implicitly assume that protected lands are less exposed to 279 threats than unprotected, with enforcement prioritizing the latter (as noticed by Kuempel et al., 280 2018). Another reason, which is driven by the political cycle, is the loss of credibility of 281 particular PAs, including those that are at risk of being degazetted or downsized (Keles et al., 282 2023, Kingler and Mack, 2020, Carrero et al., 2022). This tenure ambiguity may be more 283 profitable to deforesters than the unambiguity of particular unprotected public lands. For 284 instance, Carrero et al. (2022, figure 3), found fractions of self-declared private properties 285 overlapping with protected areas that were larger than those overlapping with agrarian 286 settlements and military areas. Local land users may also increase deforestation and other forms 287 of natural resource degradation inside PAs whose creation defied their interests, as a form of 288 contestation (Debelo, 2012, Holmes, 2014⁸).

289 Now turning to changes occurring before protection, the literature is much less informative 290 about them. Anticipated response of deforesters, or other resource users, to the restrictions 291 imposed by protection, are infrequently mentioned, despite being fully consistent with the 292 assumption of forward-looking agents. A negative pre-protection effect may be motivated by 293 extractors revising their expectations of enforcement upwards after learning that a land area is to 294 be protected. Indeed, governmental presence increases right since anthropological and 295 ecological studies start being undertaken as means to inform the creation decision⁹. Keles et al. 296 (2023, fig.7) indeed found negative ex-ante effects of protection in particular Amazonian 297 locations (such as Pará state). That would be captured, in the theoretical model, by a positive 298 and permanent shock in m_L representing not creation itself, but the outset of the process of creation, what would anticipate the decay in deforestation in low-quality land. 299

300 Pre-protection effects may be also positive. The future protection of a land parcel could trigger 301 its deforestation in the present, through the increased sanction likelihood mechanism explored in 302 the theoretical model. A first example is the "forest rush" induced by the prospect of creating a 303 new PA in Guinea-Bissau, which led local traditional people to believe their land rights would 304 be revoked (Temudo, 2012). They reacted in advance by resorting to many strategies to secure 305 forest land, such as thinning forest canopy to plant market-value trees and replacing forest with 306 orchards. Protest slashing-and-burning took place in a more advanced (and heated) stage of 307 protection contestation (Temudo, 2012). A second example, reported by Pedlowsky et al. 308 (1999), is the "rush for land" in the Brazilian state of Rondônia, triggered by the announcement 309 of conservation units' creation, a process that was slowly implemented. A third example of an 310 anticipated response to PA creation that (could have) raised environmental degradation is found

⁸ In the case study of Holmes (2014), peasants set fires near the borders of a PA as means to contest it.

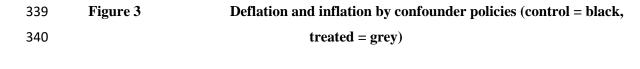
⁹ Conservation units and indigenous lands go through, respectively, two and five stages involving State presence, to be legally created (Brazil, 9985/2000 and 1775/1996, FUNAI, 2023). During the pre-creation assessment studies, agricultural, extractive and other activities may be forbidden and non-indigenous people re-settled outside (Brazil, 9985/2000 and 1775/1996).

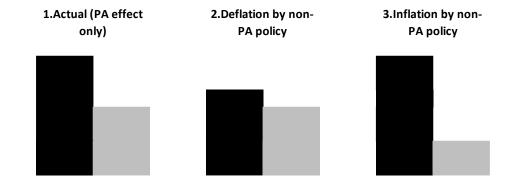
in Baragwhanath and Bayi (2020). The authors make clear that contestation of indigenous lands,
including invasion by non-indigenous resource users and deforesters, is possible up until the
fourth and final phase of the creation process, which takes ten years and half in average to be
achieved, in the Brazilian case (FUNAI, 2023).

315 <u>2.2.2 Confounder policies</u>

Since we seek, besides detecting PAs' effects dynamics, to estimate an aggregate effect across 316 317 treatment exposure length, there is need to worry about another source of bias observed in the 318 literature analysing our outcome variables. This is the implementation, in the Amazon, of other 319 concurrent environmental policies affecting deforestation, fires and mining. Intensification of 320 the enforcement of laws constraining these activities in non-protected government owned-lands 321 is a key example which, in the theoretical model, is captured by m_H (Assunção et al., 2020, 322 Morello et al., 2020, Damonte, 2018). Another example is stronger enforcement inside PAs, 323 which, albeit also captured by m_L , is an intervention that differs from the one we focus, which is 324 the creation of PAs (Geldman et al. 2015). Failure to control for these policies, which, for not 325 consisting in PA creation, work as confunders, may either inflate or deflate the effect of PAs. 326 More precisely:

- There is deflation if confounder policies reduce forest disturbance more intensively
 outside rather than inside PAs (figure 3, chart 2). I.e., if lowering disturbance in the
 control group in a larger magnitude (after controlling, ATT should increase in absolute
 magnitude). Putting alternatively, in this case other policies and protection are forces
 acting upon pixels with different treatment statuses;
- 332
 2. There is inflation if confounder policies decrease forest disturbance more intensively
 inside rather than outside PAs (that is, the indirect spill-over effect must be larger than
 the direct effect; figure 3, chart 3). I.e., when they diminish disturbance in the treated
 group in a larger magnitude (after controlling, ATT should decrease). In this case,
 protection and other policies both act upon treated pixels (they are forces that add up to
 each other).





341

342

343 3 Empirical method and data

344 **3.1** Identification strategy

345 Our empirical goal is double, both testing for the presence of the four types of dynamics and 346 accurately estimating the overall effect of PAs, i.e., the effect aggregated across the length of 347 exposure to protection. The main barriers we face to proceed are two sources of bias. First, 348 untreated pixels are not all of them comparable to the treated. Second, with cohorts of pixels 349 defined in terms of length of exposure to protection, aggregating them in a standard way could 350 automatically attach negative weights to some cohorts. To mitigate these biases, we adopt an 351 identification strategy. It estimates the effect of PAs, which is represented by β in the equation 352 below. The associated binary variable, "PA", takes value one if the i-th pixel is protected in the t-th year, and null value otherwise. Covariates are subsumed to vector X. The dependent 353 354 variable, Y, is a generic environmental outcome.

355
$$Y_{it} = \gamma + \beta PA_{it} + X_{it}\Gamma + a_i + \lambda_t + u_{it}, i = 1,...,N, t = 2003,...,2020$$

356 Three main identification challenges are faced, (i) self-selection of the i-th site to be protected, 357 (ii) staggered creation of PAs over time, which may lead to heterogeneous effects, and, (iii) 358 potential confounding factors from omitted concurrent changes. To mitigate associated biases, 359 matching was used in the first step to increase balance and the common extent of support 360 between treated and untreated (control) observations. Secondly, we implement the group-time 361 differences-in-differences approach developed by Callaway and Sant'Anna (2021) using 362 covariates and fixed effects to estimate the average treatment effect on the treated (ATT). This 363 two-step approach allows us to deal with self-selection on covariates and time-invariant 364 unobservables, as well as to accurately calculate the average effect of PAs by appropriately 365 accounting for group (cohort) heterogeneities.

366 One-to-one covariate matching on Mahalanobis distance (d_{ij}) was pursued with replacement, as 367 imprecisely represented by the equation below, with Z being a covariate vector with the same 368 variables of X and some more (Morgan and Winship, 2007, chap.4, StataCorp, 2013).

369
$$PA_i = \alpha + Z_i \Pi + e_i, i = 1,...,N, t = 2003$$

370
$$d_{ij} = \{(Z_1 - Z_0)' V_{NxN}^{-1} (Z_1 - Z_0)\}^{\frac{1}{2}}$$

In which the covariate values for treated and control groups are denoted by Z₁ and Z₀,
respectively, and "V" is Z's sample variance-covariance matrix.

Matching was performed using data from the first year of the dataset, 2003, in order to minimise the contamination of untreated pixels by the treated. The treated group consisted in all pixels protected in some year of the analysis period whereas the control group contained only the never-protected. Matching led to the removal of (i) controls not sufficiently comparable to the treated and (ii) treated pixels that could not find sufficiently comparable controls. The exclusion of treated observations relied on a one standard deviation (SD) caliper for each and all covariates (similar as in Arriagada et al., 2016 and Wendland et al., 2015)¹⁰.

Seeking to maximize comparability between treated and untreated pixels while also avoiding underestimation of treatment effect¹¹, deforestation variables were included in matching only with fires and mining as the dependent variables. This required matching-based selection of two subsamples, one for deforestation as the outcome variable, and the other for fires and mining as the outcomes.

385 After restricting the sample to comparable pixels, we proceeded with the DiD estimator 386 developed by Callaway and Sant'Anna (2021) which was based on the outcome regression 387 specification. The group-time estimates were aggregated at exposure-length level, in order for 388 an event study to be carried out as means to pre-test the parallel trends assumption ensuring 389 identification. Further aggregation, across all exposure lengths, generated the overall effect 390 estimate. But before computing it, we excluded groups violating the parallel trends assumption. 391 These are hereafter referred to as "critical groups", and understood as those with significant 392 group-time ATTs belonging to a pre-treatment exposure length, that, for its turn, was 393 significant. These exclusions were step-wisely implemented, whenever a previous round of

¹⁰ A half SD caliper was also considered as an alternative (and more rigorous) option. But since the matching quality gain it brought per unit of observation excluded was substantially smaller than the one yielded by the one SD caliper, only results generated by the latter are reported. Additionally, the sample size reduction the half SD caliper entailed was great enough to prevent generation of the group-time estimates.

¹¹ With treated and control matched on the dependent variable, the likelihood of a null treatment effect would be artificially inflated.

group removal was not enough to drive all pre-treatment effects null¹². The event study
estimates, more precisely, the significance of pre-treatment effects, re-generated at each round,
guided the operation.

The robustness of the "critical groups" approach to group selection was assessed by comparing 397 398 the associated overall ATTs with those generated by an alternative group selection approach 399 based on Goodman-Bacon's (2021) decomposition. It revealed the weights in the standard two-400 way fixed-effects estimates of each binary comparison between never-treated and a specific 401 cohort group, showing which cohorts were the top five in weight – these comparisons, in which strictly the never treated are taken as untreated units, were focussed in consistency with our 402 403 matching convention of including only never-treated pixels in the control group. Three matched 404 subsamples were the object of the robustness test: (i) whole Amazon Basin, (ii) only the 405 Brazilian fraction of the Basin, without institutional covariates and (iii) Brazilian fraction with 406 institutional covariates. In all these three, the top five cohorts in weight represented at least 66% 407 of the total weight¹³, which is a major share of the variation identifying ATT. Even with 408 Goodman-Bacon's (2021) decomposition implemented separately in each subsample vs. 409 dependent variable combination, it pointed, in all of them, to the same top five cohorts, namely, 410 2005, 2006, 2008, 2009 and 2016. Considering only these cohorts, Callaway and Sant'Anna's 411 (2021) estimator was then ran for all six combinations.

412 3.2 Data

413 <u>3.2.1 Outcome variables</u>

Three are the outcomes based on which effectiveness of protection is assessed. First, 414 415 suppression of primary and secondary natural vegetation, i.e., pristine and regeneration, respectively, the most common dependent variable in empirical PA studies. We also look to 416 417 fires as an indicator of forest degradation, which, despite apparently less ecologically impactful, 418 is being attested, by a growing body of research, as at least as damaging as deforestation (Qin et 419 al., 2019, Barlow et al., 2016, Matricardi et al., 2020). The third outcome is a highly damaging 420 form of resource extraction, artisanal mining of surface or near-surface gold deposits (Teixeira 421 et al., 2021, Moreno-Louzada and Menezes-Filho, 2023). Indeed, at least in Brazil, a substantial 422 part of gold deposits are located inside or near PAs (Rizzotto et al., 2022), as attested by 423 sanctioned offenses data from the Brazilian conservation unit authority (ICMBIO, 2024).

¹² At most three rounds were required in all cases, with fires requiring mostly two rounds (five of the eight subsamples considered) and deforestation requiring mostly three rounds (four of the eight subsamples). Mining was an exception as in the subsample with indigenous lands and institutional covariates, four rounds were required. Still for such outcome variable, in the high quality of management subsample, three rounds were needed and, in all other subsamples, at most two rounds.

424 <u>3.2.2 Subsamples and covariates</u>

425 Ten "subsamples" were analysed, all of them at the geographical scale of 25 km² pixels and at 426 the annual time scale from 2003 to 2020. The first sample covered the entire Amazon Basin, 427 delimited accordingly with hydrological and ecological criteria (see Eva and Huber, 2005). It 428 overlaps, at least partially, the territories of nine South-American countries, with Brazil 429 occupying about 60% of the whole region. The second sample contained solely the Brazilian 430 portion of the Basin (hereafter referred to as "Brazilian Amazon" for simplicity¹⁴). It was the 431 only part of the Amazon Basin for which data was available to control for confounder policies. 432 Remote-sensing mining data was also only available for Brazil. Abusing the meaning of "sample", what is here referred to as the third "subsample", also captured only Brazil, but 433 434 included institutional covariates proxying non-PA-creation policies implemented 435 simultaneously with creation. In order to measure the effect of specific types of PAs, a common 436 practice in the literature (Herrera et al., 2019, Amin et al., 2019), five additional subsamples 437 included only treated pixels belonging to a specific PA type. Whereas the first two types 438 corresponded to conservation units, either managed by national or subnational governments, the 439 third type corresponded to indigenous lands. The last two subsamples also referred to 440 conservation units, but grouped according with two levels of severity of protection constraints. 441 First, units permitting only indirect resource use (where only ecological management and 442 tourism are allowed), and those permitting direct use, i.e., extraction and (limited) removal of 443 vegetation cover by inhabitants. All specific types of PAs we consider may exhibit particular 444 protection effect dynamics given their particular constraints to natural resource exploitation and land usage, as well as the different agencies responsible for their management (Amin et 445 446 al.,2019, Qin et al.,2023, Carrero et al.,2022).

447 The ninth subsample was an imposition of the limited availability of data about quality of 448 management of PAs. The institution in charge of conservation units (ICMBIO) surveys units 449 annually and, based on that, generates a five level index, which was aggregated in two levels, 450 low-to-medium and high management quality (ICMBIO, 2024). The data available did not 451 covered all units, as some did not fill the survey form and others could not be found in the 452 original dataset, due to the lack of, or inconsistency in, the few variables available for unit 453 retrieval. Only 30% of the units in our sample could be included in analysis. Only the latest 454 survey year, 2022, was considered.

The final subsample comprised only pixels at 20 km from natural gold deposits. The locations of these deposits, informed by the Brazilian Geological Service (SGB, 2024), were used to

¹⁴ We highlight that the fraction of the Amazonian Basin falling in the Brazilian territory does not coincide with the two more commonly adopted geographical delimitations of the Brazilian Amazon, which are either of ecological or legal nature (being termed "Brazilian Amazon biome" and "Legal Brazilian Amazon").

457 select pixels where goldmining activity could take place. More precisely, pixels with at least 458 five percent of their area within 20 km of the deposits were allocated to a subsample hereafter 459 referred to as "gold reserve pixels". Pursuing the analysis of the goldmining dependent variable 460 strictly within this subsample avoided an overestimation bias because goldmining could be less 461 frequent inside PAs, not because of protection effectiveness, but simply due to a lack of mineral 462 reserves.

463 The covariates based on which pixels were matched (vector "Z") belonged to three classes: (1) 464 meteorological (temperature, precipitation and maximum cumulative water deficit), (2) land use 465 and land cover (extent of farming, of forest and other natural landscapes, forest fragmentation 466 and, in the case of fires, deforestation of primary and secondary vegetation), and (3) land 467 profitability (distance to roads, rivers, populated areas and urban zones, population, terrain's 468 elevation and slope and soil quality). All these variables were geoprocessed and aggregated to 469 pixel-year level. With fires and mining as dependent variables, two extra covariates were 470 included, the extents of deforestation of primary and secondary vegetation.

471 The post-matching DID estimation included the time-variant subset of the matching variables, X_{it}, in order to compensate for the static nature of matching - in line with Goodman-Bacon's 472 (2021) statement that time-variant covariates attenuate staggered treatment bias. In addition, one 473 474 of the "subsamples" contained four institutional variables explicitly controlling for confounder 475 policies. These variables were municipal expenditure on environmental governance, area of 476 properties embargoed due to illegal deforestation, distance to the nearest environmental police 477 headquarters, sanctions applied at conservation unit protected areas by the authority in charge, 478 and the counts of two types of environmental protection workers, environmental technicians and 479 forest rangers¹⁵ (FINBRA, 2023, IBAMA, 2023a and 2023b, RAIS, 2024, ICMBIO, 2023). The 480 first two variables were available only at the municipal level, and since all the three variables 481 were time-invariant, they were interacted with a time trend to prevent elimination by the fixed-482 effects estimator - the three institutional covariates were available only for Brazil.

483 <u>3.2.3 Sample reduction</u>

The population variable exhibited great discrepancy between protected and non-protected pixels, with a large standard deviation in the second group (coefficient of variation = 16). Because of that, outlier pixels in population were eliminated from analysis before matching (what reduced fourfold the population's variable coefficient of variation). These pixels, whose population level was above the 99th percentile of the whole dataset (1,297 inhabitants/25 km² by

¹⁵ Sanction counts were provided by Instituto de Conservação da Biodiversidade Chico Mendes, the federal institution in charge of federal conservation units. The data was requested to the authority via the federal government system of information disclosure (Fala.BR; ICMBIO, 2023). The source of the worker counts is the Brazilian Ministry of Labour's registry of workers hired with full rights. Only the two CBO 2002 categories directly related with environmental protection were included (RAIS, 2024).

489 2003), were either urban or considerably closer to urban zones - 20% of them were at zero 490 distance from urban towns, a percentage which was of 0.1% for non-outlier pixels; in addition, 491 distance to urban towns was, among outlier pixels, statistically smaller in average (p-value < 492 0.01%). Outlier population pixels were thus unlikely to give place to deforestation, so that 493 keeping them could contribute to an underestimation of the treatment effect.

Before matching, and in accordance with Callaway and Sant'Anna (2021, footnote 2), pixels
treated before the second year of analysis (2004) were dropped, along with outlier pixels– thus
ensuring that all treated pixels were observed also in their pre-treatment state.

497 <u>3.2.4 Artisanal mining</u>

498 The mining dependent variable was retrieved from Mapbiomas (2024), being originally 499 generated from satellite imagery. It captured the land area occupied by artisanal mining of gold 500 ("garimpo") and was available only for the Brazilian portion of the Amazon Basin. The datum 501 was converted to a binary variable indicating whether goldmining occurred in each pixel-year. 502 The analysis of mining was ran exclusively within the subsample of pixels at 20 km from gold 503 deposits. This was true also when considering specific PA types. Only the portions of these 504 specific types overlapping the 20 km buffers from gold deposits were included in the analysis of 505 goldmining.

506 4 Results

507 **4.1** Main effects¹⁶

In this section, we present the main estimates of the impact of protected areas on deforestation, fires, and mining, utilizing various strategies (Table 1, Panels A to C). Starting with deforestation (Panel A), in the matched subsamples¹⁷, we first investigate the identification hypotheses. We find that three violations of parallel trends assumption, in the form of significant pre-treatment effects, were observed in the event studies¹⁸. To address this issue, we excluded the critical groups, namely 2006, 2013, 2016 and 2019, to ensure parallel trends, as reported in the Column 5 of Panel A.

515 In the matched sample and considering the staggered implementation of protection, the PA 516 impact on deforestation is -0.0278 (Table 1, Panel A, Column 4). But in the case in which the 517 parallel trends assumption was met, i.e., without the critical groups, the impact was of -0.025, 518 showing that failure to meet the assumption was biasing upwards in 11%, in absolute value

¹⁶ Results based on the half SD caliper are omitted. The results reported are based on the 1 SD caliper, which achieved a satisfactory balance between matching quality and sample size (see Appendix 2).

¹⁷ An assessment of matching quality is provided in the robustness section and in Appendix 1.

¹⁸ These occurred at exposure lengths of -15, -9 and -2 years, the first two displaying significant negative effects and the last one showing a positive effect (Appendix 2, figure A.2.1.1) - lag -9 was not significant in the unmatched sample.

terms, the estimate (see Table 4). The estimate with parallel trends was over twice as large, in
absolute value, as those with TWFE regressions, revealing that the negative weights bias,
coupled with non-parallel trends, diminished the absolute size of the impact (Table 1, Panel A).

The estimates for fires were similarly subjected to parallel trends violations (in lags -11,-10, -6, -4, -1), which biased the estimates downwards in 39% (Tables 1 and 3). Both the failure to match and the lack of a post-matching analysis deflated the impact, with non-staggered postmatching deflating further (Table 1, Panel B).

526 Gold mining was peculiar in the impossibility of estimating group-time effects for many 527 cohorts, except those of 2004 to 2006, which were thus the only ones considered. No pre-trends 528 were significant, leading to a null unparalleled trends bias. The bias from not conducting a 529 postmatching analysis was exactly equal to the biased estimate, of 0.4 pps, since the unbiased 530 was null. For the same reason, all remaining biases were also null (Tables 1 and 4). Alternative 531 estimations, based on TWFE were conducted in the robustness section. No statistically 532 significant results were found.

With the institutional variables that were available only for Brazil, 13% larger and 16% smaller impacts were estimated for deforestation and fires, respectively, compared with a Brazilian subsample without institutional covariates (Table 2). The effect on mining remained null with the institutional variables. Therefore, concurrent non-PA policies decreased deforestation more largely outside PAs, whereas they decreased fires more intensely inside PAs.

538 Regarding the heterogeneity of the impact, only indigenous lands and a specific type of 539 conservation unit, the most severely restrictive one (indirect use), were effective in preventing 540 deforestation. Indigenous lands were slightly more effective, with an estimate closer to that for 541 whole-PAs' effect than severely restrictive conservation units. Different patterns were observed 542 for fires, which were blocked by indigenous lands and national conservation units. Subnational 543 units unexpectedly presented a higher internal fire frequency than unprotected land, what may 544 reflect the lower availability of resources for management and enforcement at the subnational 545 level (Herrera et al., 2019). Units differing on degree of protection stringency were all effective, 546 but again the most restrictive were most effective. In the case of mining, estimation was 547 possible only for direct and national conservation units, which turned out not to diminish the 548 activity in question.

There was no evidence that areas with higher quality of management avoided a larger extent of deforestation or fires; in fact, non-effectiveness prevailed, irrespective of how good management was. The comparison was impossible for the case of mining, because only the effect of low-to-medium quality PAs could be estimated; which was, by the way, null (Table 3).

				Group-time			
	(1) Matching only	(2)(3)CanonicalTWFEDiDDiD		(4) All groups	(5) Groups with no pre-trend		
Panel A: Defore	estation						
PA impact	-0.0067***	-0.0124***	-0.0124***	-0.0278*	-0.025*		
	[0.0013]	[0.0017]	[0.0016]	[0.0032]	[0.0037]		
Ν	594,702	594,702	594,702	594,702	415,080		
Panel B: Fires							
PA impact	-0.0575***	-0.0052***	-0.0052***	-0.0369***	-0.0601***		
	[0.0008]	[0.0012]	[0.0011]	[0.00291]	[0.0073]		
Ν	592,380	592,380	592,380	592,380	209,628		
Panel C: Artisar	al goldmining						
PA impact	-0.045***	-0.0018	-0.0018	NA	0.2139		
	[0.0014]	[0.0022]	[0.0021]	NA	[0.1751]		
Ν	52,190	52,190	52,190	NA	47,484		

Table 1: Impact of PAs on deforestation, fires, and artisanal mining using differentapproaches

556 Notes: Each panel shows the average treatment effect on the treated (ATT) of Brazilian indigenous PAs 557 on deforestation (Panel A), fires (Panel B) and mining (Panel C) estimated by multiple approaches -558 columns (1) to (5). Column (1) reports the comparison between treated and control areas in the matched 559 sample. The matched sample was built after the exclusion of treated observations that were more than one 560 standard deviation (SD) caliper away from controls for all covariates; non-comparable controls were also excluded. Column (2) shows the estimates of the ATT based on a DiD approach without fixed effects, 561 562 while Column (3) reports the DiD results using a TWFE model. Columns (4) and (5) reports the same 563 effects by considering the staggered implementation of PA in our matched sample for all group-times and 564 for selected group-times, respectively. Panel C, Column 5, shows the effects of the 2004 to 2006 565 treatment groups. The selection of groups in Column (5) was based on the non-statistical significance of 566 pre-trends. Clustered standard errors are presented in brackets. P-values: * <10%, ** <5%, and *** <1%.

	Brazilian	Amazon			Amazo	on Basin		
	All	PAs	All PAs Indig. L		Subnat. Units	National units	Indirect units	Direct units
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
anel A: Deforestati	on							
PA impact	-0.0279***	-0.0321***	-0.025*	-0.0243***	0.0022	-0.0113	-0.0227*	-0.0028
	[0.0068]	[0.0053]	[0.0037]	[0.0066]	[0.0095]	[0.0071]	[0.0093]	[0.0059]
Ν	145,224	241,074	415,080	106,830	57,762	88,038	84,366	141,948
Panel B: Fires								
PA impact	-0.0624***	-0.0538***	-0.0601***	-0.0352***	0.0323***	-0.0552***	-0.0499***	-0.0318***
	[0.0096]	[0.0065]	[0.0073]	[0.0050]	[0.0076]	[.0065]	[.0053]	[.0067]
Ν	201,546	201,546	209,628	119,052	89,028	99,414	107,802	203,994
Panel C: Artisanal n	nining (Brazilian Ama	zon only) ^[1]						
PA impact	0.2139	0.172				-0.0101		-0.0063
	[0.1751]	[0.1720]				[0.0103]		[0.0087]
Ν	47,484	47,484				29,178		33,858
Institutional Controls	no	yes	no	no	no	no	no	no

568	68 Table 2: Effect of PAs on deforestation, fires and mining: Amazon Basin by type, and Brazilian Amazon with d	ifferent covariates.
500	Tuble 27 Elicet of The on actorestation, in es and infining. This 201 Dusin by type, and Drubinan Thinabon with a	

569 Notes: Each panel shows the average treatment effect on the treated (ATT) on deforestation (Panel A), fires (Panel B) and goldmining (Panel C) considering the staggered

570 implementation of PA in our matched sample for selected group-times. Columns (1)-(2) report the Brazilian Amazon results with and without institutional covariates, while

571 Columns (2) to (9) considered the Amazon Basin sample by PA type. The selection of groups was based on the non-statistical significance of pre-trends. Clustered standard

572 errors are presented in brackets. P-values: * <10%, ** <5%, and *** <1%.

573 ^[1] For artisanal goldmining, only the subsample within 20 km of gold deposits located inside Brazil was considered.

Table 3 Effect of Brazilian PAs of medium-to-low and high quality of management: group-time estimates after exclusion of critical groups

	Deforestat	ion	Fires	Fires		
	High quality	Low-to- medium quality	High quality	Low-to- medium quality	Low-to- medium quality	
ATT	0.0024	0.0653**	-0.0266+	-0.06837***	-0.00638	
SE	[0.0147]	[0.0216]	[0.0147]	[0.0079]	[.0074035]	
Ν	61,578	217,746	64,998	217,098	40,122	
Clusters	3,421	12,097	3,611	12,061	2,229	

Note: management quality was measured by the authority in charge of Brazilian conservation units, based
on a multidimensional indicator developed by the own authority and based on questionnaires responded
by PAs' staff (ICMBIO, 2024). Not all PAs were evaluated. The high quality PA type could not be
estimated for the case of goldmining due to an insufficient number of observations. Clustered standard
errors are presented in brackets. P-values: * <10%, ** <5%, and *** <1%.

581

Table 4 Description of biases in naïve estimation (relative [and absolute] calculation) for all outcomes

	Deforestation	Fires	Artisanal mining
"Matching alone" bias	-73 % [-1.84%]	-4 % [-0.26%]	NA [0.04%]
Staggered protection bias	-50 % [-1.26%]	-91 % [-5.49%]	0 [0]
Unparalleled trends bias	11 % [0.28%]	-39 % [-2.32%]	0 [0]
Concurrent policy bias	-13 % [-0.42%]	16 % [0.86%]	0 [0]

Note: The relative bias is calculated as biased/unbiased - 1, that is, as the percentage in which biased
absolute estimate exceeds the unbiased absolute estimate. Consistently, absolute bias was calculated as
abs(biased) - abs(unbiased), with "abs" standing for absolute value.

587

588 4.2 Robustness tests

To assess the robustness of our findings, we compared the group-time estimates from the unmatched sample with those obtained using various matching strategies. The results are presented in Table 5, with deforestation outcomes shown in Panel A and fire outcomes in Panel B. Our analysis indicates that the results for deforestation are highly robust, while the results for fires are qualitatively consistent. The robustness of the findings is particularly evident in samples where the pre-trend hypothesis holds more strongly.

We have also compared different strategies to select a sample without significant pre-trends (Table 6). Regarding deforestation, robustness was achieved both in sign and magnitude of estimates, the latter differing in no more than 14%. This is shown in Panel A of Table 6, which compares critical cohort exclusion with the inclusion of top-five cohorts in the weights obtained from Goodman-Bacon's (2021) decomposition. Nevertheless, in the case of fires (Table 6, Panel B), robustness was restricted to estimates' sign, due to discrepancies of at least 40%, which

- 601 suggested inflation of effect's size. Therefore, it is cautious to expect, in practice, lower effects
- on fires than those shown in the previous tables. The robustness test was unreasonable in the
- 603 case of mining, an outcome that was not affected by unparalleled trends.
- 604 Furthermore, the direction of change in effects after controlling for concurrent policies was also
- robust for deforestation and fires. In the two cases, the magnitude of change was smaller in the
- 606 robustness test.

Table 5 PA impacts on deforestation and fires using different selected group-times, Brazilian Amazon and Amazon Basin.

Group-time								
(1)	(2)	(3)	(4)					
		Selected groups						
Unmatched sample	Matched sample (no caliper)	Matched sample (caliper of 1 SD)	Matched sample (caliper of 1 SD)					
station								
-0.0236*	-0.0294*	-0.0278*	-0.025*					
[0.0019]	[0.003]	[0.0032]	[0.0037]					
2,235,996	725,724	594,702	415,080					
-0.0153***	-0.0360***	-0.0369***	-0.0601***					
[0.0014]	[0.0026]	[0.00291]	[0.0073]					
2,235,996	726,048	592,380	209,628					
	Unmatched sample station -0.0236* [0.0019] 2,235,996 -0.0153*** [0.0014] 2,235,996	All groups Unmatched sample Matched sample (no caliper) station -0.0236* -0.0294* [0.0019] [0.003] 2,235,996 725,724 -0.0153*** -0.0360*** [0.0014] [0.0026] 2,235,996 726,048	All groups Unmatched sample Matched sample (no caliper) Matched sample (caliper of 1 SD) station -0.0236* -0.0294* -0.0278* [0.0019] [0.003] [0.0032] 2,235,996 725,724 594,702 -0.0153*** -0.0360*** -0.0369*** [0.0014] [0.0026] [0.00291] 2,235,996 726,048 592,380					

609 Notes: Each panel shows the PA impact considering the staggered implementation of PA in the 610 unmatched sample (Column 1), and subsamples considering different matching strategies: matching 611 without caliper (Column 2), matched sample excluding treated observations that were more than one 612 standard deviation (SD) caliper away from controls for all covariates (Column 3), and for selected groups based on the non-statistical significance of pre-trends (Column 4). Clustered standard errors are presented 613 ** *** 614 brackets. P-values: * <10%. <5%. and in <1%. 615

618 Table 6 PA impacts on deforestation and fires using different selected group-times,

619 Brazilian Amazon and Amazon Basin.

	(1)	(2)		(3)	(4)		(5)	(6)	
	All PAs			B	razilian PAs		Brazilian PAs with inst.		
	Critical groups	Top-5 weights (rob.)	Diff. % [(2)/(1) -1]	Critical groups	Top-5 weights (rob.)	Diff. % [(4)/(3) -1]	Critical groups	Top-5 weights (rob.)	Diff. % [(6)/(5) -1]
Panel A: I	Deforestation								
PA impact	-0.025*	-0.0255***	2%	-0.028***	-0.0319***	14%	-0.0321***	-0.0342**	7%
-	[0.0037]	[0.0037]		[0.0068]	[0.0045]		[0.0053]	[0.0046]	
Ν	415,080	431,550		145,224	349,776		241,074	349,776	
Panel B: Fi	ires								
PA impact	-0.0601***	-0.0273***	-55%	-0.0624***	-0.0338***	-46%	-0.0538***	-0.0321***	-40%
	[0.0073]	[0.0030]		[0.0096]	[0.00]	39]	[0.0065]	[0.004	42]
Ν	209,628	429,750		148,914	348,138		201,546	348,138	

Notes: This table compares critical cohort (group) exclusion (Columns 1, 3 and 5) with the inclusion of top-five
cohorts in the weights obtained as part of Goodman-Bacon's (2021) decomposition (Columns 2, 4, and 6) for
Amazon Basin (all PAs), and Brazilian Amazon (with and without institutional covariates). Panel A reports the
impact for deforestation, while Panel B shows the estimates for fires. Clustered standard errors are presented in
brackets. P-values: *<10%, **<5%, and ***<1%.

625

626 For gold mining, as we could not estimate group-time effects for many cohorts, we have 627 assessed alternative TWFE estimations based on different periods and cohorts (Table 7). More 628 precisely, we explored two patterns in the share of protected land within 20 km of gold deposits. 629 First, a discontinuous leap from 3% to 30% between 2005 and 2006 and a near stagnation 630 between 2006 and 2020, when protected pixels grew at 0.4% per year. Thus, we consider the 631 sub-periods of 2006 to 2020 and of 2005 to 2006. The cohort of 2006 was also targeted, alone, 632 in an additional group-time DiD estimation. As in the main regressions, we do not find statistically significant results. 633

	(1)	(2)	(3)	(4)	(5)
	TWFE 2006-2020	TWFE 2005 and 2006	TWFE 2006	Group-time 2004 to 2006	Group-time 2006
PA impact	-0.00423	0.0019	-0.00435	0.213946	-0.00054536
	[0.00280]	[0.00141]	[0.00553]	[0.1751294]	[0.0074533]
Ν	46,050	6,140	42,228	47,484	42,228

635 Table 7 PA impacts on goldmining using different cohorts of treatment.

636 Notes: This table compares TWFE (Columns 1 to 3) and staggered treatment estimates (Column 4 and 5) for different
 637 calendar periods and treatment cohorts. Columns 1 to 3 show TWFE-based results for alternative calendar periods,

while columns 4 and 5 report group-time DID results for alternative cohorts. Clustered standard errors are presented
in brackets. P-values: * <10%, ** <5%, and *** <1%.

640

641 Finally, we have conducted additional robustness of matching with an alternative approach. It 642 selected controlled and treated pixels as those within 50 or 100 km of PAs' boundaries, but, 643 respectively, either outside or inside a PA. Distances were calculated in order to accommodate 644 the time variation of pixel-to-boundary distance, due to the staggered nature of protection. As 645 the result, matching-based effects on deforestation proved non-robust in terms of sign, which 646 was positive in the robustness test and without controlling for institutional factors (appendix 3, 647 Tables A.3.1 and A.3.2). When controlling, sign was robust, but ATTs' magnitudes were up to 648 88% larger. For the case of fires, estimates' sign proved robust, but the magnitude did not, with 649 distance-based ATTs systematically smaller in up to 75%. Nevertheless, since spatial proximity 650 does not ensure protected and unprotected pixels are satisfactorily comparable, these 651 discrepancies should be taken as indication that deforestation effects' signs may be 652 heterogeneous in the spatial dimension, and that both deforestations' and fires' effects 653 magnitudes are spatially heterogeneous.

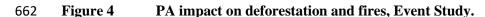
The test was not pursued for mining due to the small number of degrees of freedom it would rely on, as the analysis of such outcome variable was already spatially restricted to 20 km from gold deposits.

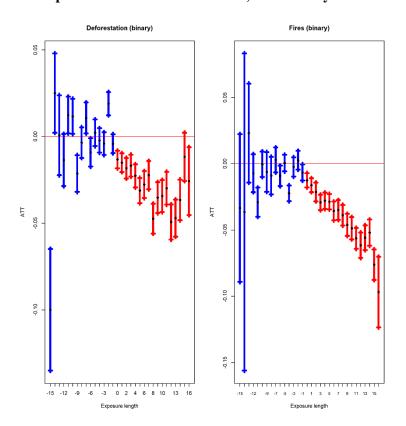
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660 4.3 Dynamic effects

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664 Notes: The left figure illustrates the temporal impact of Brazilian indigenous protected areas (PAs) on 665 deforestation, while the right figure depicts the temporal impact on fires. These event studies were 666 conducted using a matched sample, excluding treated observations that deviated by more than one 667 standard deviation (SD) from controls across all covariates and also non-comparable controls. Clustered 668 standard errors were calculated, and the 95% confidence interval is presented.

669

In this section we provide further information about the significant pre and post-treatment effects, interpreting them as manifestations of the four types of effect dynamics depicted in figure 1. Only systematic effects are examined, i.e., those whose significance was observed in more than one "subsample", namely: (i) all PA types, (ii) indigenous lands, (iii and iv) subnational or national conservation units, (v and vi) Brazil with or without institutional covariates. The event studies here described, which contain all groups, without any attempt to address significant pre-treatment effects, are found in figure 4 and in appendix 2.

A noteworthy finding is the positive pre-protection effect on deforestation observed at lag -2 in all five samples, except for the one involving only indigenous lands (figure 4; Appendix 2, figures A.2.1.1, A.2.2.1, to A.2.3.1). This effect can be attributed to the group treated in 2006. Its deforestation level in 2004 was larger than unprotected pixels. The group's pixels were evenly distributed between subnational and national conservation units in Brazil and most of them belonged to "direct-use" units, which are more permissive regarding resource extraction and land usage (Nolte et al., 2013). Importantly, this positive pre-treatment effect counterbalanced the negative pre-treatment effect of the 2009 group which was also captured into lag -2's effect.

686 Positive and negative pre-treatment effects on deforestation at lags -10 and -9, respectively, 687 were observed for the case of indigenous lands and in the Brazilian sample with institutional 688 covariates. Focussing on indigenous lands, the two effects were due to the group treated in 689 2016. It must be highlighted that even with the effects observed many years before creation, 690 they were still within the time span that indigenous lands take to be created (FUNAI, 2023)¹⁹. 691 This suggests that these effects may be evidence of deforesters' forward-looking behaviour. The 692 initially perceived gain, ten years before protection, from rushing to harvest forest resources and 693 claiming land, may disappear after one year as deforesters learn that governmental presence 694 truly increased in the zone that is to be protected.

Negative pre-protection effects on fires four years and eleven years before protection were systematically observed across all matched sub-samples (except, for the pre-effect at lag -4, for subnational conservation units). Whereas the pre-effect at lag -4 had its origin in Brazilian national conservation units and indigenous lands, the one at lag -11 also occurred in subnational conservation units. The cohorts associated with these pre-treatment effects were 2008, 2009 and 2016, for the case of lag -4, and 2016 for lag -11 (judging for the most recurrent critical group in each case).

Another peculiarity of conservation units' event studies for deforestation was the six positive pre-treatment effects, considering both national and subnational units (at lags -13, -7, -5, -3, -2, -1), whereas only one positive pre-treatment effect was observed in indigenous lands (at lag -10). This is another evidence that conservation units are more prone to experiencing rises in deforestation prior to protection. A similar, albeit weaker, pattern was observed for fires. Whereas conservation units presented two or three positive pre-treatment effects, indigenous lands presented only one.

A related result is that the lack of overall significance of subnational PAs against deforestation was due, in the sample without critical groups, to the significant inhibition effect up to the fifth year after creation being counterbalanced by a "stimulation effect", i.e., a larger inner deforestation, seven years and also ten to twelve years after creation. The same was observed for fires, whose level was larger inside subnational units than in unprotected land, with positive post-protection effects observed in leads 2, 8, 9, 11, 13 and 14.

¹⁹ The average duration of the creation process was of 10.5 years among the 127 Brazilian indigenous lands whose initial and final phases of creation dates were both available and consistent – meaning, by consistency, the initial date coming before the final date.

715 Regarding post-treatment effects on deforestation, two prominent patterns emerge. Firstly, a 716 two-year delay in the impact was observed only in indigenous lands. This could be attributed to 717 enforcement not increasing immediately after the creation of indigenous lands (BenYishay et al. 718 2017). Secondly, a (approximately gradual) effect magnification was observed in all six subsamples (appendix 3, figures A.2.1.1, A.2.2.1, up to A.2.6.1, but except for A2.4.1). It is an 719 720 evidence that enforcement staff takes time to learn how to improve their performance. Gradual 721 magnification was also true for fires, except in the case of subnational units, where fires were 722 more frequent than in unprotected land. Such pattern may be both evidence of "learning-by-723 enforcing" and, relatedly, of reduced deforestation, which is a main purpose of fire usage. A 724 delayed decrease was also true in indigenous land, but at one year after protection.

Mining was not subject to pre-protection or post-protection effects, except for the negative effect 15 years after creation of national conservation units. Which, thus, occurred at the end of the period considered, since only the cohorts from 2004 to 2006 were included in estimation. Care thus requires this finding to be interpreted as a calendar-year effect, given the few cohorts basing it.

To confirm and better understand the pre-rise in deforestation and fires, leads of the time-variant
treatment variable were added to a two-way fixed effects model, as seen below:

732
$$y_{i,t} = \beta_0 + \delta d_P A_{i,t} + \sum_{j=1}^{L} \alpha_j d_P A_{i,t+j} + \beta_1 x_{i,t} + a_i + u_{i,t}$$

733 Up to six leads were considered as this was the level of a proxy for the duration of the 734 conservation units' creation process (i.e., $L = 6)^{20}$. The most consistent patterns revealed by 735 results were the positive second lead and the negative sixth lead (Table 8). Which means that 736 deforestation and fires decreased six years before creation of conservation units, which is when 737 the average unit started being created. It also means that, importantly, the three outcomes rose 738 two years before creation, which is another evidence of the forest rush.

 $^{^{20}}$ Since creation time was not a public information, we relied on a proxy, the average number of years separating the start, by the competing authority, of the bureaucratic process leading to creation, and creation itself, a proxy for creation time. This is inexact because creation may have started before the bureaucratic process. The average of a sample of 15 conservation units was 5.13 years.

740 Table 8

Treatment lead tests for TWFE regressions of deforestation and fires by

741 PA types

		Deforestatio	n	Fires			
	All PAs	Subnational conservation units	National conservation units	All PAs	Subnational conservation units	National conservation units	
Negative leads	3		6	6	6	6	
Positive leads	2	2	2,4	2	2, 5	2	
F-stat	126.76	133.81	189.49	281.37	68.14	161.28	
p-value	<0.01%	<0.01%	<0.01%	<0.01%	<0.01%	<0.01%	
N	594,702	143,298	256,266	592,380	141,696	255,978	
Clusters	33,039	7,961	14,237	32,910	7,872	14,221	

742 Notes: The table shows a test of treatment variable leads for deforestation and fires for all PA types, subnational
 743 conservation units, and national conservation units.

744 4.4 Mechanism examination

745 The first mechanism tested operates through migration. A municipal-year panel dataset was built from microdata of the latest Brazilian demographic Censuses, of 2000 and 2010. It 746 747 included multiple measures of emigration and immigration, as dependent variables, covering 748 indigenous, native Amazonians and also all migrants. The covariates captured economic drivers 749 of migration, more specifically, labour market structure, education, local income, urbanization 750 and population, in line with econometric studies of migration (Castelani, 2013, chapter 4, 751 Incaltarau et al., 2021, Birgier et al., 2022) - the full list of covariates is found in tables A.3.3 752 and A.3.4 of appendix 3. The hypothesis was not rejected for the indigenous. Their emigration 753 from a reference municipality, state or from the Amazon as a whole, decreased with the creation 754 of indigenous lands PAs. In complement, their immigration to the reference municipality was 755 reduced (appendix 3, tables A.3.3 and A.3.4). No further effects were significant, what included 756 immigration of indigenous to the reference state, native Amazonians' emigration and emigration 757 and immigration by all social groups. There was thus evidence that by reducing geographical 758 dispersion of the indigenous, PAs concentrated inside of them a group that has been 759 traditionally less likely to engage in suppression and degradation of forest.

The second mechanism tested operates through market integration, in a negative feedback loop. The test was pursued with a panel convening the two latest Brazilian agricultural censuses of 2006 and 2017, and a set of covariates adopted in empirical market integration studies (Davidova et al., 2006 and Haile et al., 2022). Conservation unit and indigenous PA shares of municipal area, accumulated up to the Censuses years were the main explanatory variables. They were interacted with Amazonian state dummies in order to account for the large agricultural heterogeneity of the Amazon. Share of market integration was measured as the ratio between revenue and production value from crop and animal products. Results confirmed the hypothesis for both conservation units and indigenous lands, but only for half of the states experiencing changes in the areas of these two PA types between 2006 and 2017 (table A.3.5, appendix 3) – those not experiencing changes had their interactions eliminated by the fixedeffects transformation²¹. For the other half, the partial correlation between protection and integration was positive, revealing that commercial agriculture and PAs coexist in a nonconflicting manner in some municipalities.

774 **5** Discussion

775 A methodological contribution was made in this study by devising and applying a novel causal 776 inference approach to estimate the impact of protected areas' on deforestation, which was robust 777 to self-selection of sites for protection, to the staggered nature of protection, to unobservable 778 drivers of protection and to confounders introduced by concurrent environmental policies. The 779 proposed analytical framework includes two key components, which are new to the literature 780 branch assessing PAs' effect. First, cohort-time refined effect estimates. Second, an event study 781 examination of effect's dynamics across protection length. It was demonstrated the need to 782 remove some cohorts in order to ensure identification by the means of the parallel trends 783 assumption, something ignored so far in the specific literature at the cost of a considerable bias, 784 as here evidenced. These exclusions refined the variation found in the observational dataset 785 available, isolating its causal component. Besides ensuring identification, the approach unveiled 786 important dynamic patterns in the effect, including a deforestation above the unprotected level 787 at two years before protection and a progressively magnified decrease after protection, the latter 788 also the case for fires. Furthermore, specific dynamics were observed by type of PA, with 789 conservation units being more exposed to pre-protection rises in deforestation and fires. The 790 ineffectiveness of PAs in regards to gold mining, a highly detrimental activity was also attested.

Our analysis also filled a gap of lack of explanation of PAs' effects in the extant empirical literature. Two mechanisms were showed to be driving PAs' effects, the reduced migration of indigenous populations, whom conserve forest as part of their traditions and livelihood, and the perpetuation of a low degree of market integration, and, consequently, of low monetary return from forest disturbance. A third mechanism was evidenced to drive an anticipated positive effect of PA creation on deforestation, the rush to appropriate forest resources that become legally inaccessible after creation.

The different effects of the different PA types, detected in the present paper, align with previous
research in the field. A larger effect on deforestation was estimated by Nelson and Chomitz
(2011, table 7) for indigenous lands, but, conversely, Amin et al. (2019), estimated conservation

²¹ Which was the case, for conservation units, of three states and, for indigenous lands, for one state.

801 units to have a bigger effect. Diverging from the two studies and also from this paper, Herrera et 802 al. (2019) estimated equivalent effects for the two PA types. But the greatest opposition to this 803 paper's results, in which indigenous lands had either the first or second largest inhibition effect 804 on deforestation, fires and mining, comes from BenYishay et al. (2017), who found a null effect 805 of such PA type²². The divergence may be due to three differences with the analysis here conducted. First, BenYishay et al's. (2017) estimates relied strictly on before-and-after 806 807 variation, as their sample contained only indigenous lands. In contrast, in this paper and in the 808 majority of studies measuring deforestation inhibition by indigenous' lands - which all found a 809 significantly negative effect -, the control group is made of non-PAs (Nelson and Chomitz, 810 2011, Qin et al., 2023, Herrera et al., 2019, Amin et al., 2019). This is an issue because 811 indigenous people generally already inhabit the land whose property right they claim. Therefore, 812 pressure on forest resources after recognition should not change considerably, exactly as 813 BenYishay et al. (2017) found. Secondly, the author's measure of deforestation is a proxy that 814 does not directly captures forest suppression, differing from the metric adopted here and in most 815 of the literature. Third, despite that authors have also relied on matching, their period of analysis 816 started eight years before the one adopted in this paper. To finish, the delayed impact of 817 indigenous lands on deforestation, here uncovered, may be a reason why the authors, by 818 ignoring effect dynamics, failed to attest the effectiveness of such change.

819 The substantial biases due to confounder policies is an indirect evidence that these polices 820 considerably altered outcome variables. What finds parallel in previous studies. Many of them 821 have demonstrated the effectiveness of the Brazilian deforestation control program from 2004 to 822 2014, which involved not only the creation of PAs, but also rationing of agricultural credit to 823 illegal deforesters and increasing on-site and remote monitoring and sanctioning (Assunção et 824 al., 2020, Hargrave and Kis-Katos, 2013, Börner et al., 2015). Nevertheless, despite some 825 studies measuring the PA effect mentioning, en passant, these concomitant interventions, none 826 have explicitly controlled for them in their empirical analyses. A rather indirect approach, of 827 breaking down analysis in pre and post-2004 sub-periods, was followed by Pfaff et al. (2015). 828 This, despite automatically eliminating confounders in the pre-2004 period, fails to deliver a 829 bias-free estimate reflecting the post-2004 sub-period, which is the most policy-relevant phase, 830 given the substantial change in the incentives to deforestation triggered by the enhanced policy 831 (Börner et al., 2015). Nevertheless, Pfaff et al.'s (2015) and this paper's results converge for 832 deforestation, but not for fires or mining. The authors found a slightly lower effect in the post-833 2004 sub-period and here, similarly, a smaller effect on deforestation was detected without 834 controlling for the non-PA policies strengthened after 2004. But a larger effect was found for 835 fires and mining, a discrepancy with Pfaff et al., (2015) which resides in two particularities of

²² This explanation is in direct opposition to what is argued by Nelson and Chomitz (2011) regarding fires at the Latin American and Caribbean level.

this paper. First, that non-PA policies were explicitly controlled for. Second, the analysis period begun four years later and ended twelve years after. Additionally, BenYishay et al. (2017) found no influence of post-2004 policy strengthening, after interacting a 2004 binary variable with indigenous land legalisation (a measure of the stage of completion of indigenous lands' creation), at odds with the results in this paper, which may be attributed to the differences between this and authors' studies, as described in the previous paragraph.

842 Despite not assessed by previous studies, the PA effect dynamics found in this paper aligns with 843 results and arguments from other papers. For instance, the enhancement of the effect on 844 deforestation and fires along the post-protection period is both in line with studies of PA 845 enforcement arguing that such activity is subject to learning and also with the few empirical 846 results available showing that the effect increases along protection time (Geldman et al. 2015, 847 Afrivie et al., 2021, West et al., 2022, fig.5, Duncanson et al., 2023). For another side, the post-848 protection rise in fires inside subnational PAs could be due to enforcement being reduced some 849 years after creation, in line with studies pointing that protection is only effective under diligent 850 monitoring and sanctioning (Lima and Peralta, 2017, p.810, Kuempel et al., 2018, Afriyie et al., 851 2021).

852 Regarding pre-protection effects, conservation units sometimes undergo a conflicting process of 853 creation, with contestation from local actors (Brito, 2010, p.63, Temudo, 2012, Pedlowski et al., 854 1999). This could explain the six positive pre-protection effects on deforestation that 855 conservation units were exposed to, the most notorious of them occurring two years before 856 creation. The significance of such pre-treatment effect was unequivocal and persistent even after 857 elimination of some groups, being a robust finding of this paper which has no parallel in the 858 literature so far. Fires were also subject to (a few) positive pre-protection effects. The policy 859 relevance of these findings is clear: policymakers should be aware that the creation of 860 conservation units induces a "forest rush" two years before its legal completion, so that 861 enforcement in the zone to be legally protected must be increased in advance as a preventative 862 measure.

863 A leap in deforestation was observed by about the moment that the legal process of indigenous land establishment is started, which is of 10.5 years before completion. This suggests a potential 864 865 rush to appropriate land and forest resources before prohibition. This is in line with 866 Baragwhanath and Bayi (2020) result that only areas where indigenous property has been fully 867 legally recognised can reduce deforestation. But, diverging from authors' results, the leap was 868 followed, in the ninth year before full recognition of indigenous rights, by a fall in deforestation, 869 probably due to the increased presence of the State during the early phase of PA creation. This 870 is an indication that the mere possibility of indigenous property recognition may change the 871 behavior of forward-looking deforesters.

872 That PAs could not inhibit mining aligns with the recent growth of the activity inside these 873 areas (Moreno-Louzada and Menezes-Filho, 2023, Asner and Tupayachi, 2017). Such finding 874 suggests, invoking the theoretical model, that the higher likelihood of sanction within PAs could 875 not counterbalance the incentive from the presence of natural reserves. What could be due to a 876 lack of PAs' enforcement (Asner and Tupayachi, 2017, Weisse and Naughton-Treves, 2016). 877 This is worryingly, given the negative environmental, and also social, consequences of the 878 activity in the region (Teixeira et al., 2021, Asner and Tupayachi, 2017, Weisse and Naughton-879 Treves, 2016).

880 6 Concluding remarks

The results achieved show that PAs' effects estimates from previous studies are likely to be biased due to unobservable drivers of protection effectiveness, uniform aggregation of PA cohorts with heterogeneous effects, non-parallel trends and failure to control for simultaneous non-protection policy. We showed that the parallel trends assumption is powerful enough to avoid these biases, together with explicit policy covariates, provided that cohorts are appropriately selected. This last task, which has been so far ignored in PA literature, must become a standard practice, the same way that matching already is.

The non-robustness of the magnitudes of fires' effects to the "critical groups" selection approach shows that consistent justification of criteria is needed, as well as an assessment of robustness. A related implication is that different PA cohorts may have different histories of damage inhibition, being more and less effective at different stages of their lifetime, another reason for avoiding aggregations that treats them as homogeneous.

893 The policy implications of the findings are noteworthy. The effect dynamics must be accounted 894 for in the cost-benefit analysis informing decisions about creating new protected areas. They 895 may make a difference depending on the social discount rate adopted. Importantly, policy-896 makers should also be aware that publicizing the information that a site will be protected may 897 lead to an increase in forest disturbance, as forward-looking deforesters anticipate losing access 898 to forest resources. This possibility proved strong enough in regards to conservation units' 899 capacity to inhibit deforestation, outweighing any perceived increases in enforcement during the 900 creation process. Also, mining results suggest that protection needs to be better enforced in PAs 901 of all types.

902 Emphasis should be placed on the "forest rush" effect observed two years before the creation of 903 conservation units. It is a warning that PA creation should not be seen solely as a legal process 904 of changing the tenure status of a geographical zone, but, more broadly, as means to align the 905 expectations of forward-looking resource extractors with governmental conservation goals. That

- 906 means signalling that sanction probability will not only increase after creation, but immediately,
- 907 thus leaving no time for a resource exploitation rush.

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1086 Appendix 1 Matching quality, all PAs

1087 Deforestation A.1

In the first stage of analysis, a one-to-one covariate matching with replacement on the 1088 1089 Mahalanobis distance metric was pursued. It induced a clear improvement in the level of covariate balance, as compared with the matched sample. A slight further improvement was 1090 1091 achieved with the introduction of the 1 SD caliper, but a more restrictive caliper, of half SD, 1092 brought no improvement (Table A.1.1, Figures A.1.1 to A.1.4).

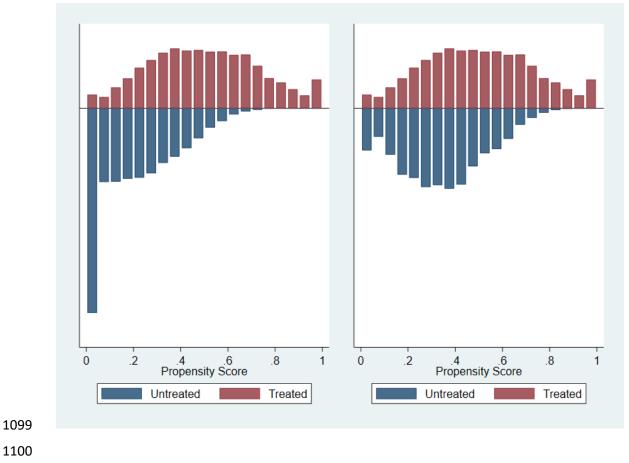
1093 Matching sample sizes and percentage of covariates whose balance was "of Table A.1.1 concern" or "bad" 1094

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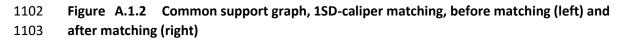
Matching	Treated	Control	Total	% reduction	%concern	%bad
Before matching	33,469	90,753	124,222	0%	22	35
No caliper	33,469	6,849	40,318	-68%	5	0
1 SD Caliper	26,755	6,284	33,039	-73%	0	0
0.5 SD Caliper	14,973	4,627	19,600	-84%	0	0

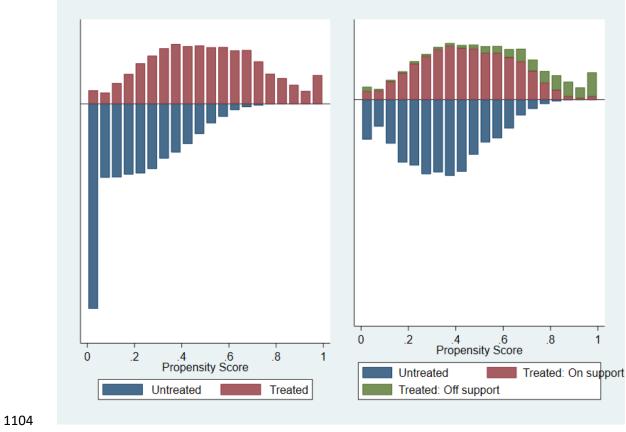
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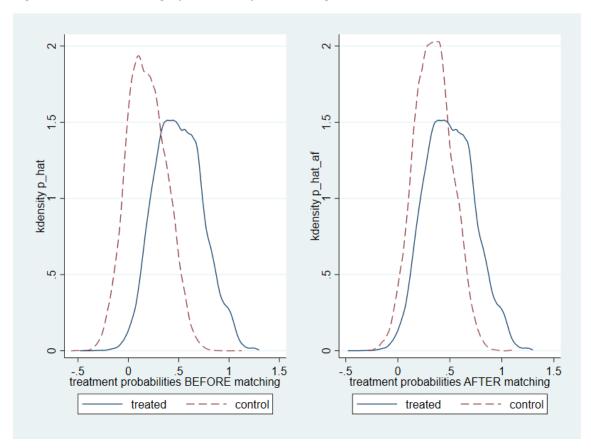
1097 Figure A.1.1 Common support graph, non-caliper matching, before matching (left) and 1098 after matching (right)



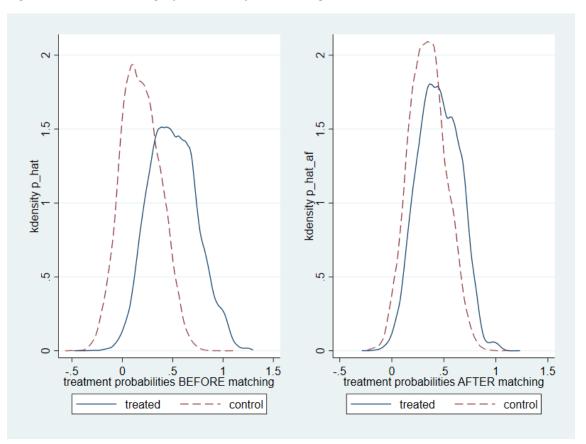
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1111

1112 A.2 Fires and mining

1113 The covariate set used for matching in the case of fires and mining was the same as in the case 1114 of deforestation, except for two additional variables, primary and secondary deforestation. 1115 Because of that small difference, nearly the same matching quality results were achieved 1116 (visually, i.e., in graphical terms, the results seem to be exactly equal; see graphs A.1.5 to A.1.8 1117 below).

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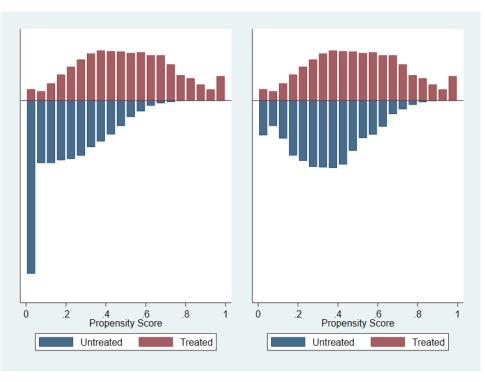
1119Table A.1.2Matching sample sizes and percentage of covariates whose balance was "of1120concern" or "bad"

Matching	Treated	Control	Total	% redux	%concern	%bad
Before matching	33,469	90,753	124,222	0%	21	37
No caliper	33,469	6,867	40,336	-68%	6	0
1 SD Caliper	26,648	6,262	32,910	-74%	0	1
0.5 SD Caliper	14,774	4,522	19,296	-84%	0	0

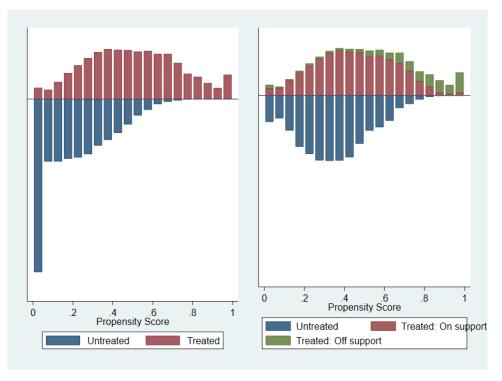
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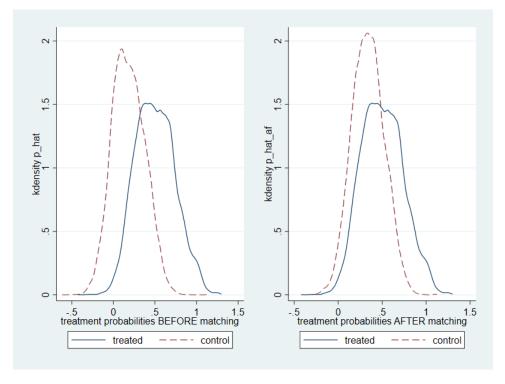
1124Figure A.1.5Common support graph, non-caliper matching, before matching (left) and1125after matching (right)



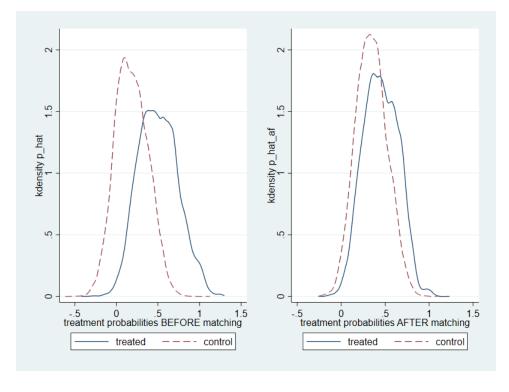
1128Figure A.1.6Common support graph, 1SD-caliper matching, before matching (left) and1129after matching (right)



1134Figure A.1.7Balance graph, non-caliper matching, before matching (left) and after1135matching (right)

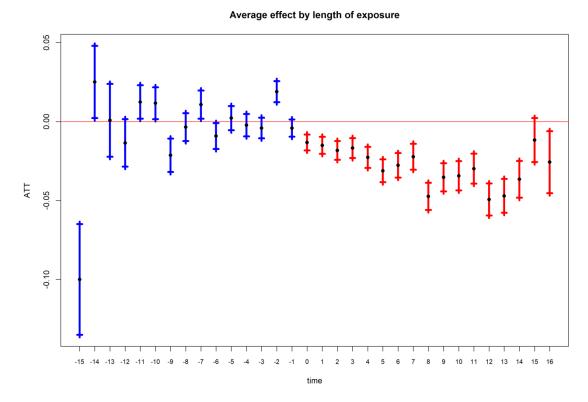


1138 Figure A.1.8 Balance graph, 1SD-caliper matching, before matching (left) and after 1139 matching (right)



- 1142 Appendix 2 Event study plots1143
- 1144 A.2.1 Whole 1-SD caliper sample
- 1145 <u>A.2.1.1 All groups</u>
- 1146

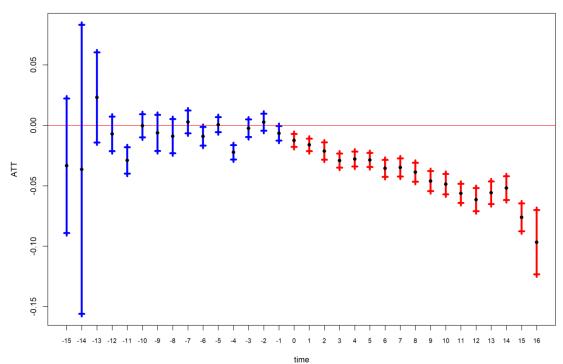
1148Figure A.2.1.1 Event Study for deforestation, whole 1 SD caliper sample, all groups (blue1149= pre-treatment, red = post-treatment)



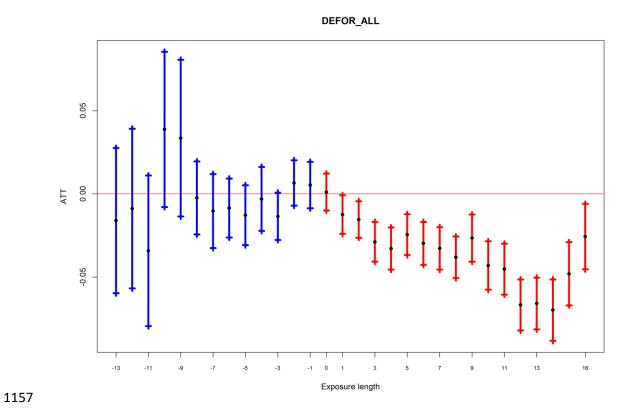
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1151 Figure A.2.1.2 Event Study for fires, whole 1 SD caliper sample, all groups (blue = pre-1152 treatment, red = post-treatment)

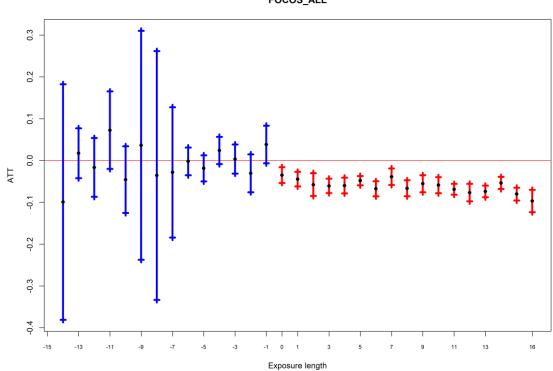




- 1154 <u>A.2.1.2 Without critical groups</u>
- 1155 Figure A.2.1.3 Event Study for deforestation, whole 1 SD caliper sample, without critical
- 1156 groups

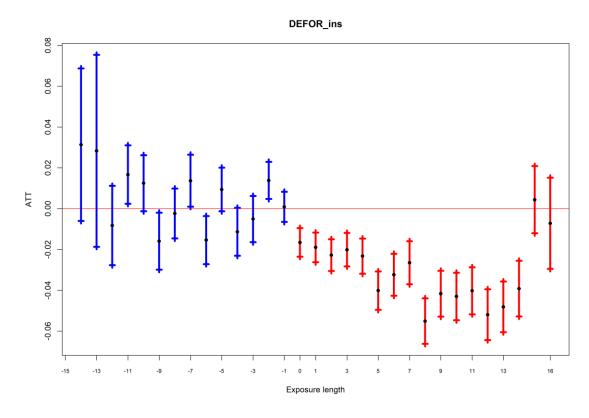


1158 Figure A.2.1.4 Event Study for fires, whole 1 SD caliper sample, without critical groups



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- 1160 A.2.2 Brazil-only sample (with institutional covariates)
- 1161 <u>A.2.2.1</u> All groups
- 1162 Figure A.2.2.1 Event Study for deforestation, Brazil-only sample with institutional
- 1163 variables, all groups



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Figure A.2.2.2 Event Study for fires, Brazil-only sample with institutional variables, all
groups

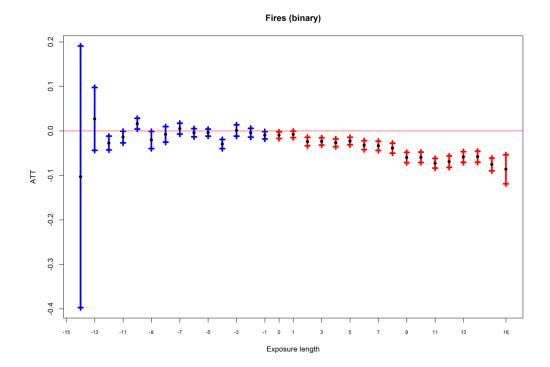
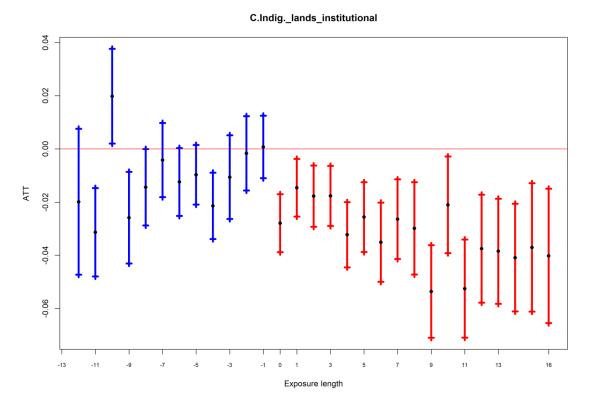


Figure A.2.2.3 Event Study for mining, Indigenous lands subsample with institutional variables, all groups



1170

1171 Note: due to the nullity of PAs' effect in the subsample with all Brazilian PAs, this plot refers to the

1172 Brazilian indigenous lands subsample, where the effect was significant.

- 1174 A.2.2.2 Without critical groups
- 1175 Figure A.2.2.4 Event Study for deforestation, Brazil-only sample with institutional
- 1176 variables, without critical groups



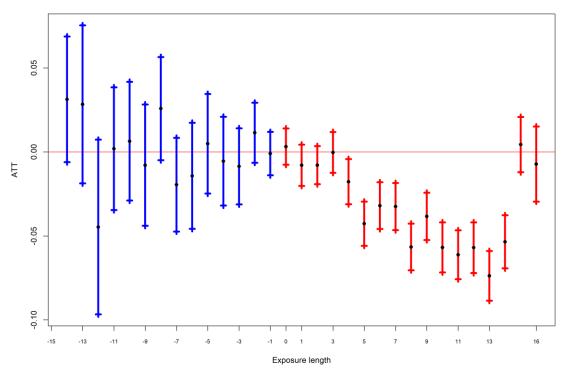




Figure A.2.2.5 Event Study for fires, Brazil-only sample with institutional variables, without critical groups

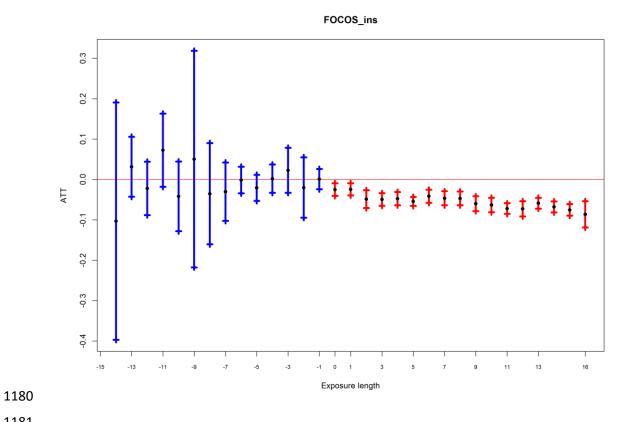
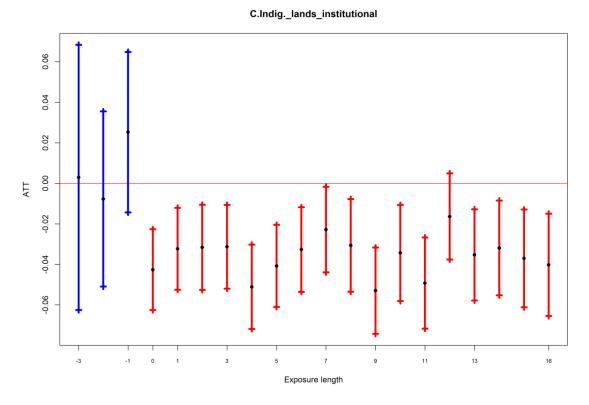


Figure A.2.2.6 Event Study for mining, Brazil-only sample with institutional variables, without critical groups



1185 Note: due to the nullity of PAs' effect in the subsample with all Brazilian PAs, this plot refers to the1186 Brazilian indigenous lands subsample, where the effect was significant.

- 1189 A.2.3 Brazil-only sample (without institutional covariates)
- 1190 <u>A.2.3.1 All groups</u>
- Figure A.2.3.1 Event Study for deforestation, Brazil-only sample without institutional
 variables, all groups

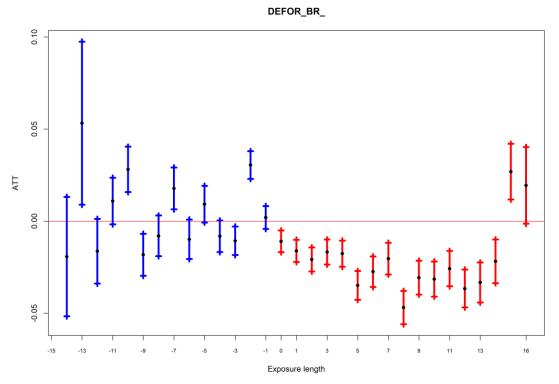


Figure A.2.3.2 Event Study for fires, Brazil-only sample without institutional variables, all
groups

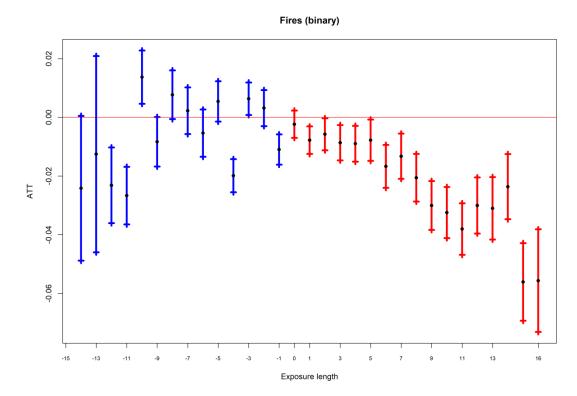
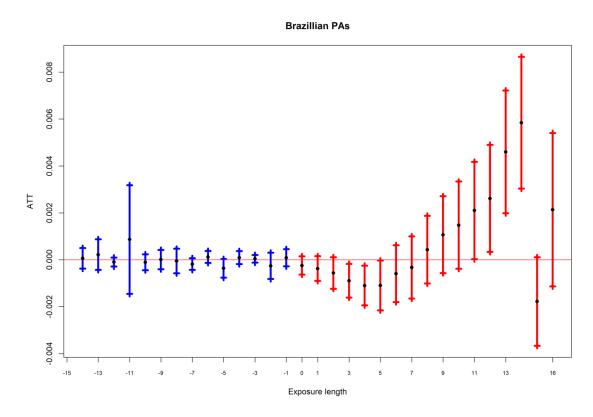


Figure A.2.3.3 Event Study for mining, Brazil-only sample without institutional variables, all groups



1199

1200 <u>A.2.3.2 Without critical groups</u>



1202 variables, without critical groups

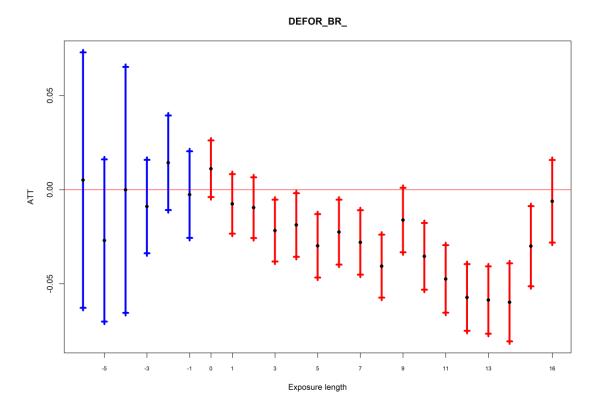
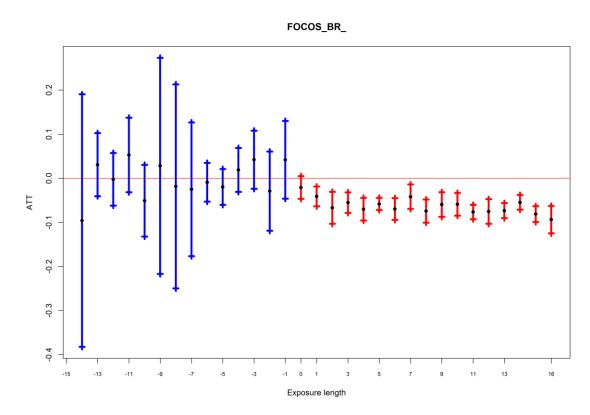
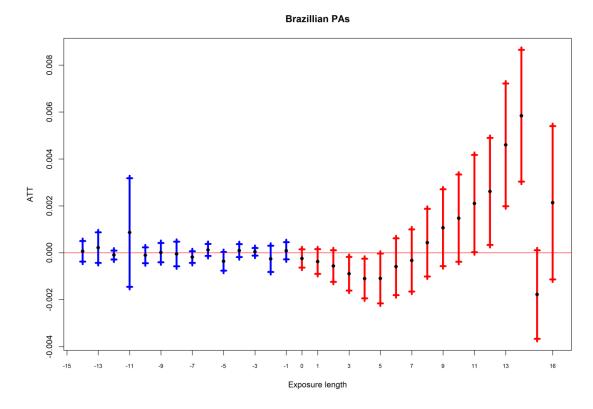


Figure A.2.3.5 Event Study for fires, Brazil-only sample without institutional variables, without critical groups

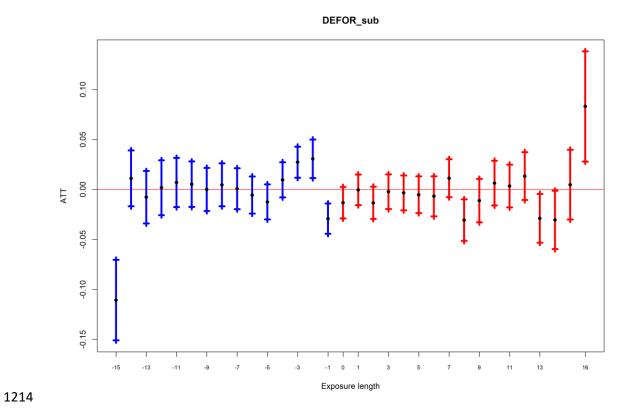


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Figure A.2.3.6 Event Study for mining, Brazil-only sample without institutional variables,
 without critical groups



- 1211 A.2.4 Subnational conservation units
- 1212 <u>A.2.4.1 All groups</u>
- 1213 Figure A.2.4.1 Event Study for deforestation, Subnational conservation units, all groups



1215 Figure A.2.4.2 Event Study for fires, Subnational conservation units, all groups



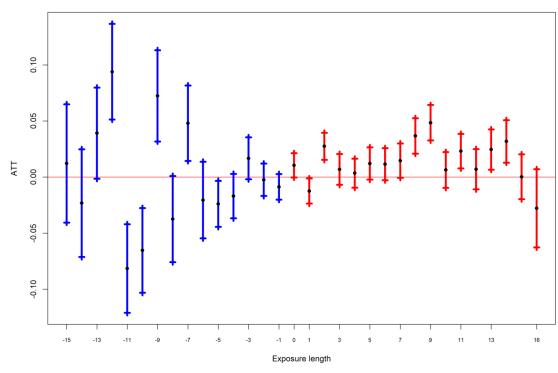
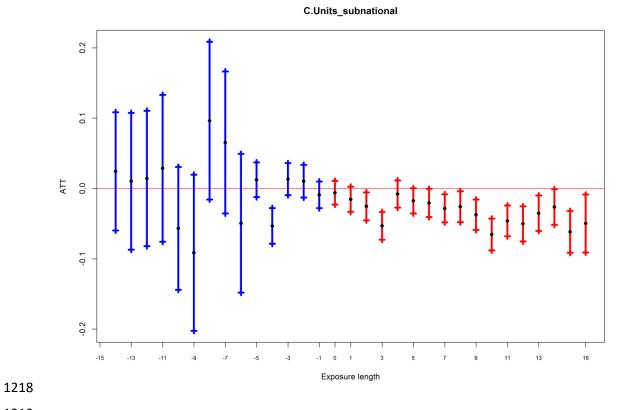


Figure A.2.4.3 Event Study for mining, Subnational conservation units, all groups



- 1220 <u>A.2.4.2 Without critical groups</u>
- 1221 Figure A.2.4.4 Event Study for deforestation, Subnational conservation units, without
- 1222 critical groups

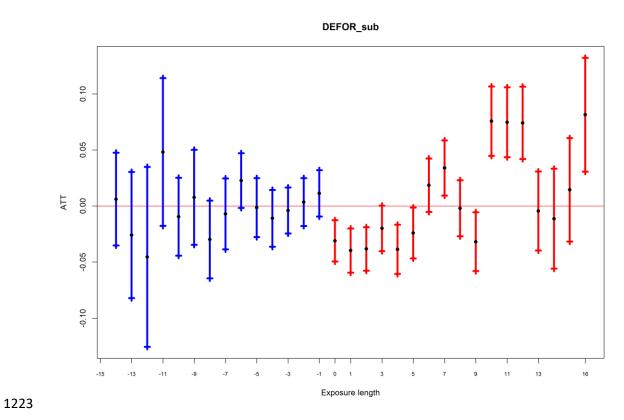


Figure A.2.4.5 Event Study for fires, Subnational conservation units, without criticalgroups

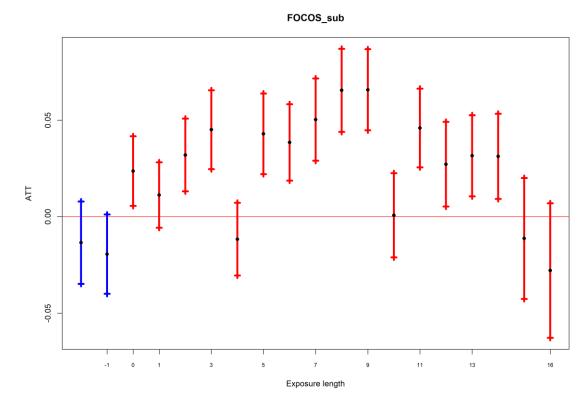
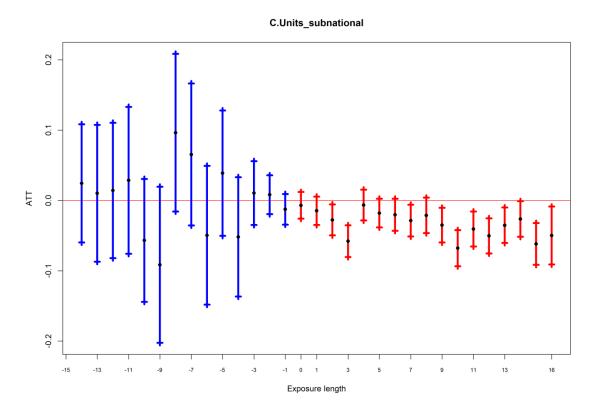


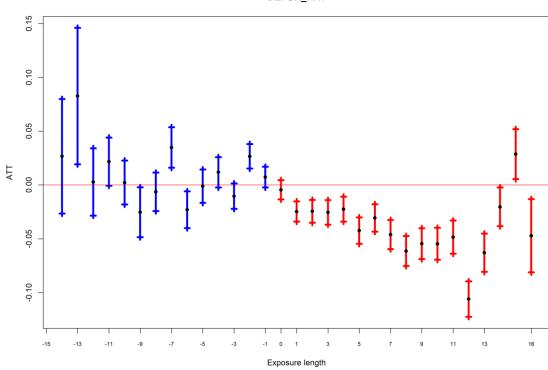
Figure A.2.4.6 Event Study for mining, Subnational conservation units, without criticalgroups



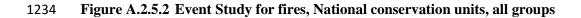
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- 1230 A.2.5 National conservation units
- 1231 <u>A.2.5.1 All groups</u>

1232 Figure A.2.5.1 Event Study for deforestation, National conservation units, all groups



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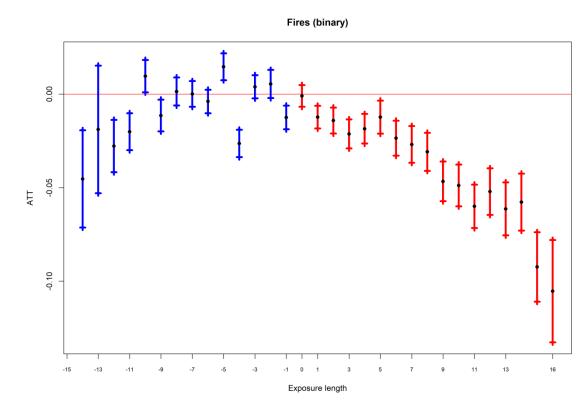
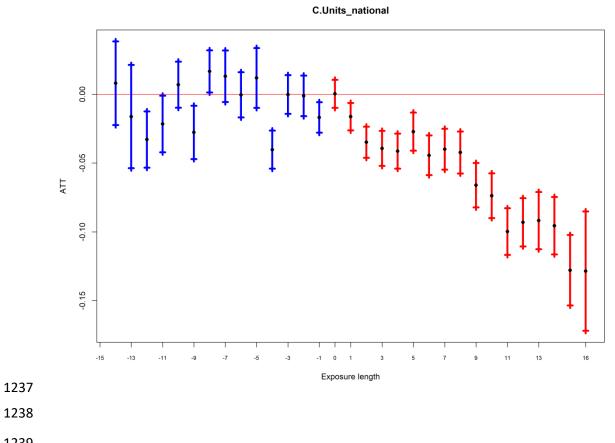
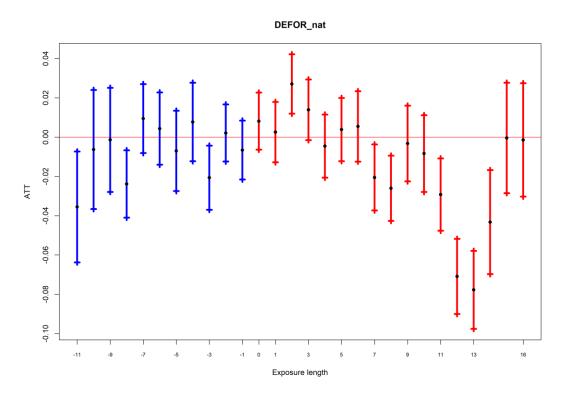


Figure A.2.5.3 Event Study for mining, National conservation units, all groups



- 1241 A.2.5.2 Without critical groups
- Figure A.2.5.4 Event Study for deforestation, National conservation units, without critical 1242 1243 groups



1244

1245 OBS: not all critical groups were excluded because only one group would have remained, which was 1246 considered to lead to a non-reliable (too specific) overall ATT. That is why significant pre-treatment 1247 effects remained.

Figure A.2.5.5 Event Study for fires, National conservation units, without critical groups 1248

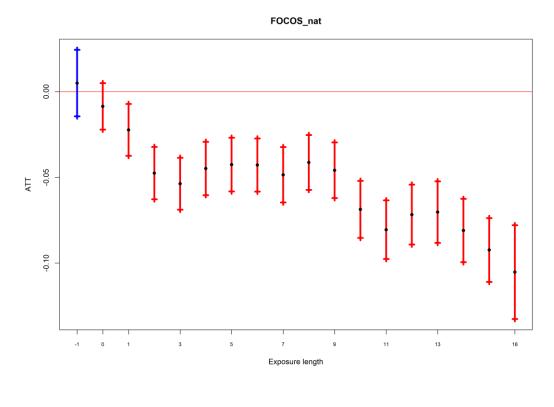
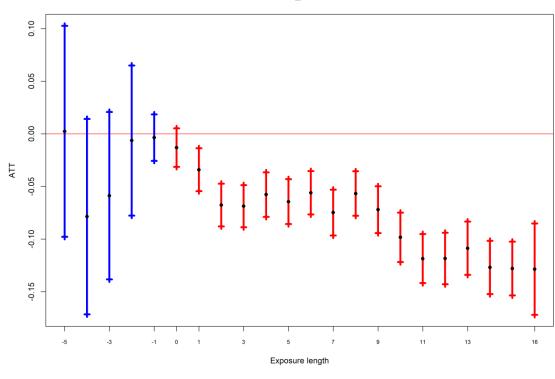
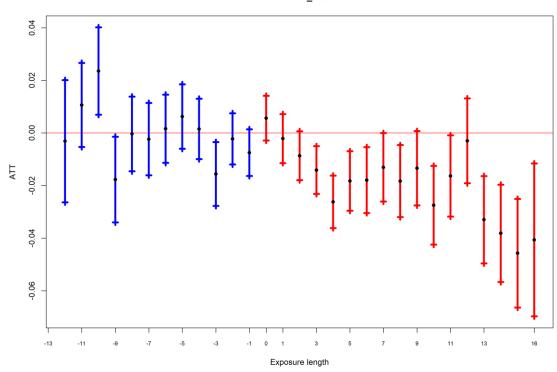


Figure A.2.5.6 Event Study for mining, National conservation units, without criticalgroups

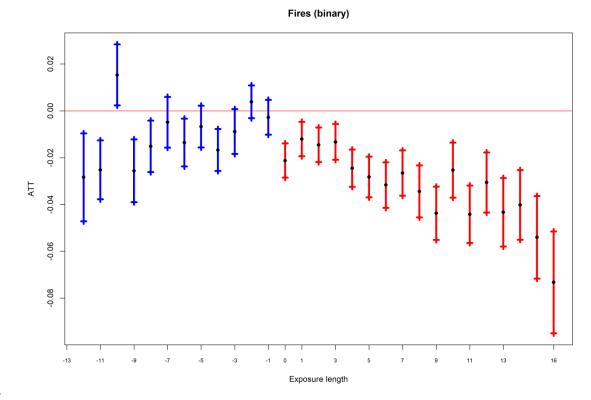
C.Units_national



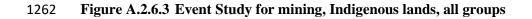
- 1256 A.2.6 Indigenous lands
- 1257 <u>A.2.6.1 All groups</u>
- 1258 Figure A.2.6.1 Event Study for deforestation, Indigenous lands, all groups

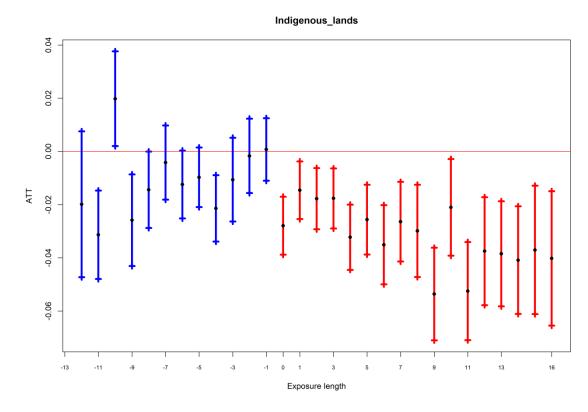


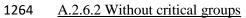
1260 Figure A.2.6.2 Event Study for fires, Indigenous lands, all groups



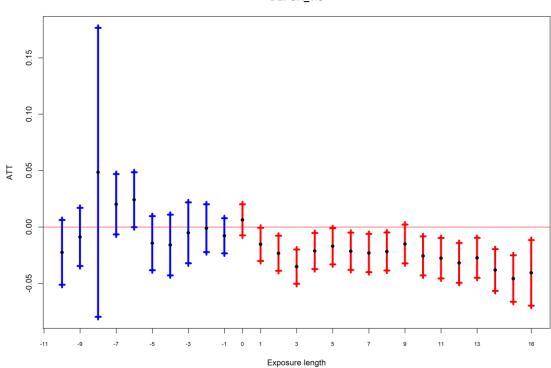
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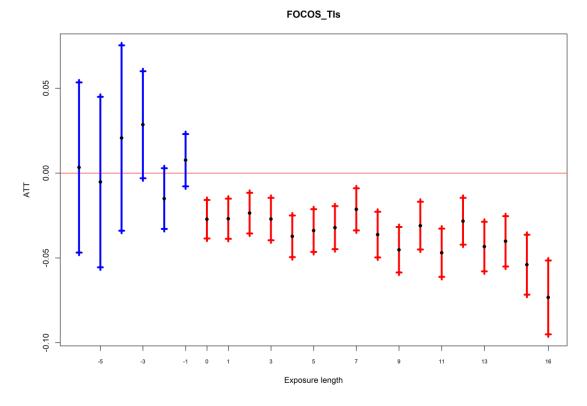




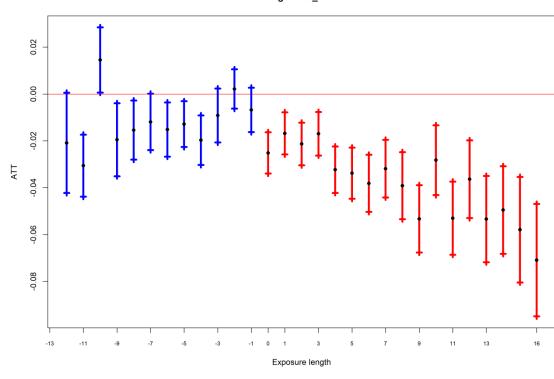
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1267 Figure A.2.6.5 Event Study for fires, Indigenous lands, without critical groups



1269 Figure A.2.6.6 Event Study for mining, Indigenous lands, without critical groups

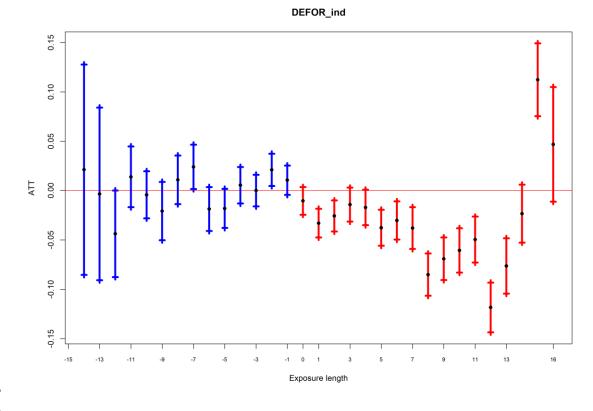


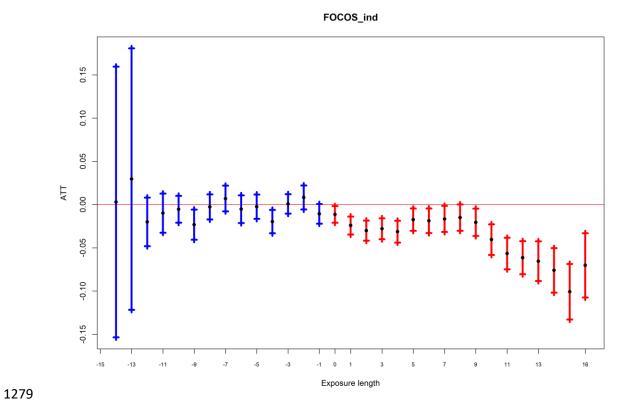
Indigenous_lands

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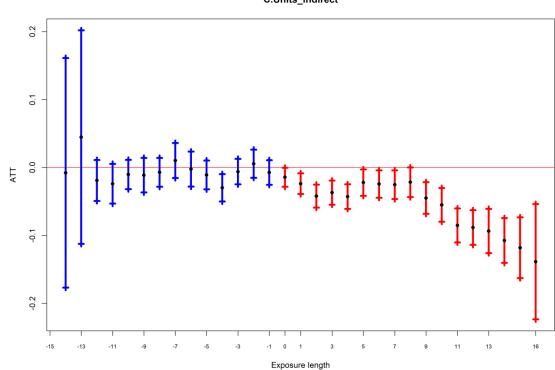
- 1272 A.2.7 Indirect use conservation units
- 1273 <u>A.2.7.1 All groups</u>
- 1274 Figure A.2.7.1 Event Study for deforestation, indirect conservation units, all groups





1278 Figure A.2.7.2 Event Study for fires, indirect conservation units, all groups

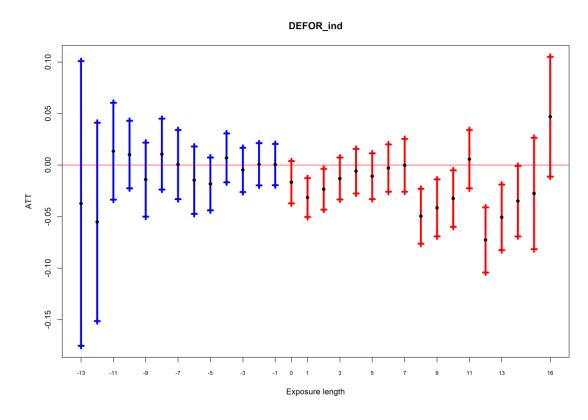
1280 Figure A.2.7.3 Event Study for mining, indirect conservation units, all groups

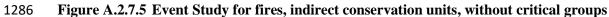


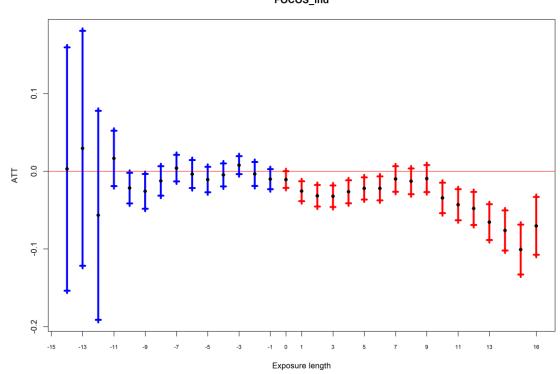
C.Units_indirect

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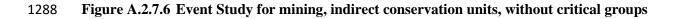
- 1282 A.2.7.2 Without critical groups
- 1283 Figure A.2.7.4 Event Study for deforestation, indirect conservation units, without critical
- 1284 groups

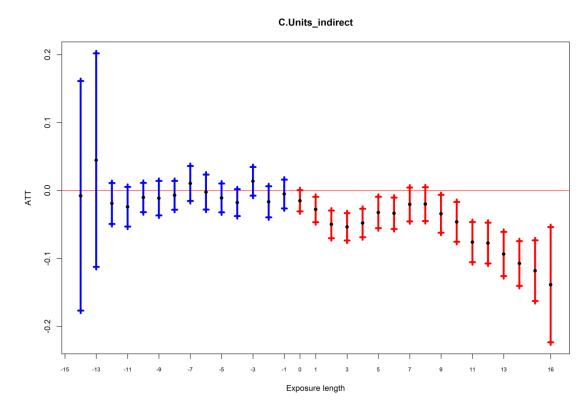




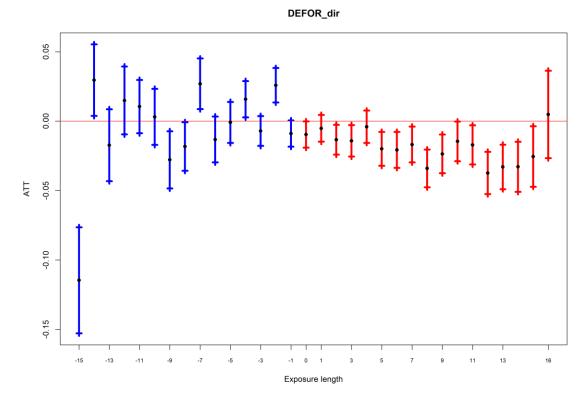


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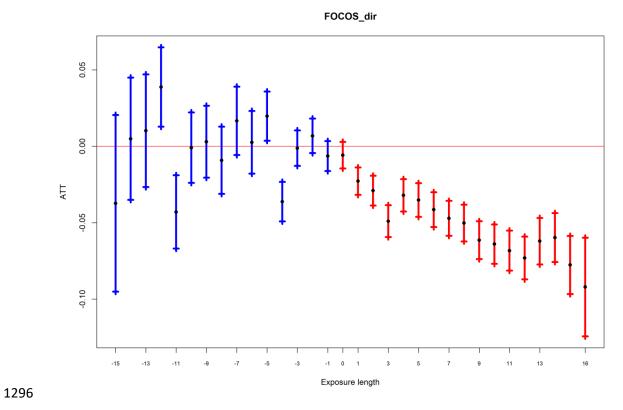




- 1289
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- 1291 A.2.8 Direct use conservation units
- 1292 <u>A.2.8.1 All groups</u>
- 1293 Figure A.2.8.1 Event Study for deforestation, indirect conservation units, all groups

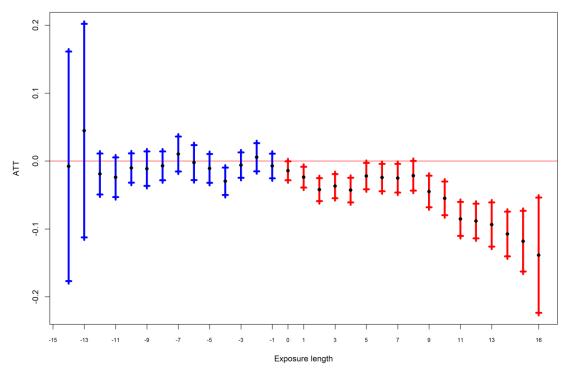


1295 Figure A.2.8.2 Event Study for fires, indirect conservation units, all groups



1297 Figure A.2.8.3 Event Study for mining, indirect conservation units, all groups



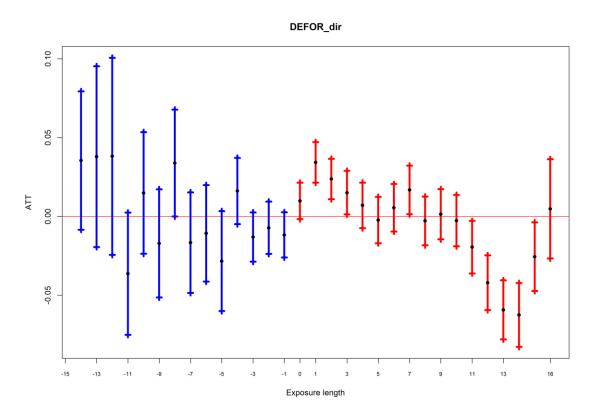


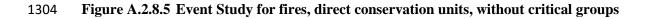
1298

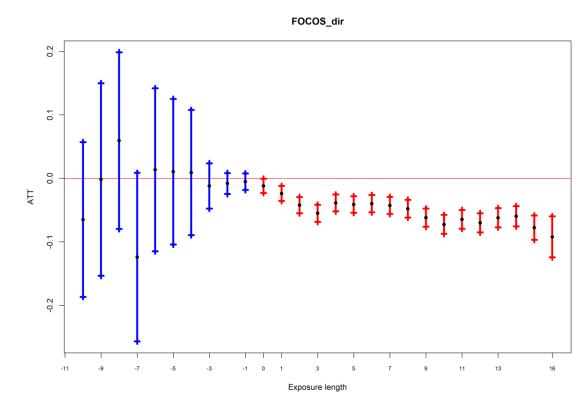
1300 <u>A.2.8.2 Without critical groups</u>

1301 Figure A.2.8.4 Event Study for deforestation, direct conservation units, without critical

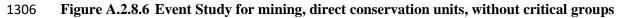
1302 groups

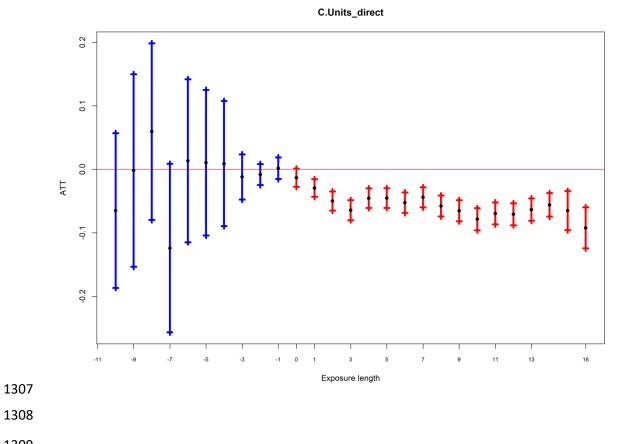












- Appendix 3 Additional tables

Table A.3.1 Robustness test based on 50km and 100km internal and external buffers from PAs' boundaries: deforestation

	All PAs, 50 km buffered	All PAs instt, 50 km buffered	All PAs, 100 km buffered	All PAs instt, 100 km buffered
ATT	.0047424 ***	-0.0029307***	.0052005 ***	0030422 ***
SE	[.0001126]	[0.0001174]	[.0001014]	[0.000093]
Ν	1,488,731	990,848	1,703,583	1,174,506
Clusters	74,884	47,886	92,681	63,507

1317	Table A.3.2	Robustness test	based on	50km	and	100km	internal	and	external	buffers
1318	from PAs' bo	undaries: fires								

		All PAs, 50 km buffered	All PAs instt, 50 km buffered	All PAs, 100 km buffered	All PAs instt, 100 km buffered
-	ATT	013563 ***	025101***	0148688 ***	-0.0231495
	SE	[.0028774]	[.0037408]	[.0024932]	[0.0031783]
-	Ν	1,559,166	990,848	1,789,979	1,254,632
_	Clusters	78,063	47,886	97,337	67,894
10					

Covariate / Outcome	Emigr. From munic., all groups	Immigr. From munic., all groups	Emigr. From Amazon, natives
Change in PA c.unit area, 2005- 2010	-0.00284	-0.00133	0.0000352
	[0.00175]	[0.00224]	[0.000373]
Change in PA indig.land area, 2005- 2010	-0.0006	0.000823	-0.0000543
	[0.000393]	[0.000827]	[0.000165]
Full-right labourers share	-144.1*	78.35	11.64
	[72.34]	[83.03]	[19.93]
Agriculture labourers share	-281.8***	4.324	93.50***
	[55.41]	[73.07]	[23.82]
Manufacture labourers share	-1007.8***	-1268.0***	192.6*
	[229.5]	[194.4]	[85.00]
Service labourers share	-450.8***	56.81	81.55**
	[98.31]	[142.6]	[30.73]
Literacy rate	-19.59	16.29	-72.13*
	[105.7]	[316.2]	[28.33]
Economic active pop.	-54.59	121.3	12.12
	[62.75]	[82.34]	[13.13]
Total pop.	0.0126***	0.00249	-0.000441
	[0.00281]	[0.00362]	[0.00103]
Urban pop. Share	103.6	-23.62	-19.79
	[81.16]	[136.8]	[16.35]
Household income	-0.0406+	0.00323	0.00603
	[0.0207]	[0.0311]	[0.00386]
Access to sanitation (bin.)	104.1	-0.657	-95.84+
	[131.7]	[212.3]	[49.21]

1321Table A.3.3Mechanism fixed-effects regression: migration, all social groups and1322Amazonian natives

Notes: Emig. = emigration, Immigr = immigration, munic. = municipality, c.unit = conservation
unit, indig. land = indigenous lands. Fixed-effect regressions with residuals clustered at
municipal level. State dummies were also included as covariates.

Covariate / Outcome	Emigr. from munic., all groups	Immigr. from munic., all groups	Emigr. from Amazon, natives
Multmunic. c.unit PAs	7.709	16.19	4.416
	[17.05]	[27.08]	[4.784]
Multmunic. Indig.land PAs	-12.75	-4.743	-0.539
	[16.22]	[27.40]	[3.328]
Year of 2000	92.43***	82.77*	-48.10***
	[25.07]	[38.15]	[9.130]
Intercept	328.8**	212.7	21.82
	[116.0]	[261.4]	[34.61]
Observations	1512	1512	1512
F (global sig.)	5.495	6.961	21.87
p-value (global sig.)	7.86E-15	4.27E-20	1.56E-68
R2 adjusted	0.496	0.58	0.617
Clusters	756	756	756

1326Table A.3.3Mechanism fixed-effects regression: migration, all social groups and1327Amazonian natives (cont.)

Covariate / Outcome	Emigr. from munic., indigenous	Imigr. from munic., indigenous	Emigr. from state, indigenous	Imigr. from state, indigenous	Emigr. from Amazon., indigenous
Change in PA c.unit area, 2005-2010	0.0000435	-0.0000318	0.0000517	-0.0000236	-0.00000201
	[0.0000306]	[0.0000604]	[0.0000431]	[0.0000634]	[0.00000476]
Change in PA indig.land area, 2005- 2010	-0.000130**	0.000203***	-0.000363***	-0.0000306	-0.00000810*
	[0.0000495]	[0.0000297]	[0.0000937]	[0.0000385]	[0.00000411]
Full-right labourers share	-1.209	0.332	-0.797	0.74	0.115
	[1.342]	[1.266]	[1.520]	[1.565]	[0.299]
Agriculture labourers share	-2.512**	-0.172	-2.511**	-0.167	0.424+
	[0.893]	[0.902]	[0.929]	[1.042]	[0.225]
Manufacture labourers share	-5.673*	-5.342*	-5.091*	-4.760*	2.847*
	[2.602]	[2.302]	[2.588]	[2.332]	[1.439]
Service labourers share	-3.089+	0.316	-2.069	1.331	0.188
	[1.803]	[2.021]	[1.832]	[2.248]	[0.434]
Literacy rate	-5.898	-1.024	-6.035	-1.146	-0.978*
	[4.653]	[4.786]	[4.838]	[5.665]	[0.439]
Economic active pop.	-1.485	1.135	-1.473	1.117	0.0643
Total pop.	[1.279] 0.0000376 [0.0000381]	[1.408] -0.0000267 [0.0000304]	[1.282] 0.0000569 [0.0000373]	[1.637] -0.00000749 [0.0000312]	[0.172] -0.0000161 [0.0000164]
Urban pop. Share	0.754	0.124	1.391	0.712	-0.16
	[1.777]	[1.483]	[1.851]	[1.725]	[0.181]
Household income	0.000178	0.000169	0.000355	0.000345	0.0000858+
	[0.000242]	[0.000182]	[0.000279]	[0.000214]	[0.0000481]
Access to sanitation (bin.)	0.958	5.035	3.759	7.875*	0.15
	[3.304]	[3.239]	[3.416]	[3.397]	[0.504]

1330 Table A.3.4 Mechanism fixed-effects regression: migration, indigenous

Covariate / Outcome	Emigr. from munic., indigenous	Imigr. from munic., indigenous	Emigr. from state, indigenous	Imigr. from state, indigenous	Emigr. from Amazon., indigenous
Multmunic. c.unit PAs	0.737*	-0.0349	0.889**	0.118	-0.0325
	[0.287]	[0.296]	[0.318]	[0.350]	[0.0505]
Multmunic. Indig.land PAs	-0.36	-1.058**	-1.065**	-1.764***	-0.049
	[0.334]	[0.392]	[0.395]	[0.477]	[0.0581]
Year of 2000	0.298	0.0794	0.0218	-0.201	-0.470***
	[0.619]	[0.531]	[0.630]	[0.607]	[0.130]
Intercept	7.777	2.264	6.488	1.015	0.961*
	[5.116]	[4.318]	[5.215]	[4.981]	[0.485]
Observations	1512	1512	1512	1512	1512
F (global sig.)	2.71	4.429	2.499	2.755	4.013
p-value (global sig.)	0.0000302	4.87E-11	0.000135	0.0000217	1.38E-09
R2 adjusted	0.171	0.297	0.209	0.21	0.454
Clusters	756	756	756	756	756

1333 Table A.3.4 Mechanism fixed-effects regression: migration, indigenous

1338	Table A.3.5	Mechanism	2 fixed-effects	regression:	Y =	market	integration	share
1339	(agricultural	revenue / agric	ultural product	ion value) [ba	ase sta	te = Rono	dônia]	
		T7 • 1 1				aaa		

Variable	Estimate [SE]
c.unit * Rondônia state (base)	2.300*
	[0.964]
c.unit * Acre state	-7.036
	[6.301]
c.unit * Amazonas state	-2.441**
	[0.932]
c.unit * Roraima state	-32.54***
	[9.578]
c.unit * Pará state	-1.982*
	[0.988]
c.unit * Amapá state	0
	[.]
c.unit * Tocantins state	0
	[.]
c.unit * Maranhão state	0
	[.]
c.unit * Mato Grosso state	-5.056***
	[1.314]
indig.land * Rondônia state (base)	-3.813***
	[0.728]
indig.land * Acre state	4.548***
	[0.956]
indig.land * Amazonas state	3.641***
	[0.753]
indig.land * Roraima state	3.902***
	[0.746]
indig.land * Pará state	4.123***
	[0.777]
indig.land * Amapá state	0
	[.]
indig.land * Tocantins state	-10.69***
	[1.561]
indig.land * Maranhão state	-0.998
	[1.764]
indig.land * Mato Grosso state	4.197***
	[0.735]

Variable	Estimate [SE]
Crop area	-0.000000558**
	[0.000000172]
Cattle heads	0.000000128
	[8.73e-08]
Rural credit	1.54E-10
	[1.51e-10]
Off farm revenue	0.00000315
	[0.0000159]
Total farm area	0.000000123**
	[3.82e-08]
Tractors	-0.000162
	[0.000110]
Literacy rate	-0.0471***
	[0.00950]
Soil quality PC	-0.000844*
	[0.000383]
Distance to roads	0.0000439
	[0.0000500]
Distance to 100k inhab. towns	0.0000086
	[0.00000697]
Urban area	-0.00000324
	[0.0000207]
Total area	0.000000148*
	[6.96e-08]
Slope, 25th percentile	0.000499
	[0.00140]
Slope, 50th percentile	-0.0011
	[0.00173]
Slope, 75th percentile	0.0000204
	[0.000719]
Intercept	60.26***
	[16.50]
N	1348
F stat. (global significance)	2790.07
Log-likelihood	1537.1
Log-likeli. (no indep. variables)	-600.8
p-value (global significance)	0
Adjusted R2	0.957
Overall R2	0.00893
Within R2	0.958
Between R2	0.265
Clusters	674

1343 Table A.3.5 Mechanism 2 fixed-effects regression: Y = market integration share (cont.)

- 1344 Appendix 4 The theoretical model
- 1345

Table A.4Parameters assumed in the simulations

Parameter	Name	Assumed level	Source
η	CRRA coefficient	2	Costa-Jr and Cintado (2018, table 3), Lucas (1999) and Klima et al. (2019)
β	Discount factor	0.99	Klima et al. (2019), Annicchiarico et al.(2012) and Palma and Portugal (2014).
δι	Net return coefficient, low-quality land	0.5	Assumed by authors
бн	Net return coefficient, high-quality land	1	Assumed by authors
Amax	Optimal accumulated area level	0.4	Assumed by authors
α1	Coefficient of quantity in the deforestation right supply function	0.5	Assumed by authors
α2	Coefficient of squared quantity in the deforestation right supply function	1	Assumed by authors

1347

1348 The dynamic system of the dynamic model is found below for i = L, H. It was simulated in 1349 Dynare[®].

1350
$$C_t^{-\eta}(p_{i,t} + m_{i,t}) = \beta E_0 \left\{ C_{t+1}^{-\eta} \left(\frac{d}{dA_{i,t+1}} \pi_i(A_{i,t+1}) + p_{i,t+1} + m_{i,t+1} \right) \right\} (1)$$

1351
$$A_{i,t} = A_{i,t-1} + D_{i,t-1}$$
 (2)

1352
$$\sum_{i=1}^{N} (p_{i,t} + m_{i,t}) \cdot D_{i,t} + C_t = \sum_{i=1}^{N} \pi_i (A_{i,t}) (3)$$

1353
$$D_t^S = \frac{-a_2 + \sqrt{a_2^2 - 4a_1(a_3 - p_t)}}{2a_1}$$
(4)

1354
$$\pi_i(A_{i,t}) = \delta_i\left(Amax.A_{i,t} - \frac{A_{i,t}^2}{2}\right)$$
(5)

1355
$$\frac{d}{dA_{i,t}}\pi_i(A_{i,t}) = \delta_i(Amax - A_{i,t})$$
(6)

1356
$$\log(m_{i,t}) = u_{i,t}$$
 (7)